## Public Document Pack

## **ANNUAL COUNCIL MEETING**

Wednesday, 20th May, 2015 11.00 am – Guildhall, Civic Centre 2.00 pm Council Chamber -Civic Centre

## This meeting is open to the public

#### **Members of the Council**

The Mayor – Chair

The Sheriff - Vice-chair

Leader of the Council

Members of the Council (See overleaf)

#### Contacts

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| WARD          | COUNCILLOR                         | WARD       | COUNCILLOR                      |
|---------------|------------------------------------|------------|---------------------------------|
| Bargate       | Bogle<br>Noon<br>Tucker            | Millbrook  | Denness<br>Furnell<br>Galton    |
| Bassett       | Hannides<br>B Harris<br>L Harris   | Peartree   | Houghton<br>Keogh<br>Lewzey     |
| Bevois        | Barnes-Andrews<br>Burke<br>Rayment | Portswood  | Norris<br>Claisse<br>O'Neill    |
| Bitterne      | Jordan<br>Letts<br>Lloyd           | Redbridge  | McEwing<br>Pope<br>Whitbread    |
| Bitterne Park | Fuller<br>Inglis<br>White          | Shirley    | Chaloner<br>Coombs<br>Kaur      |
| Coxford       | Morrell<br>Spicer<br>Thomas        | Sholing    | Hecks<br>Jeffery<br>Wilkinson   |
| Freemantle    | Moulton<br>Parnell<br>Shields      | Swaythling | Mintoff<br>Painton<br>Vassiliou |
| Harefield     | Daunt<br>Fitzhenry<br>Smith        | Woolston   | Chamberlain<br>Hammond<br>Payne |

#### **PUBLIC INFORMATION**

#### **Role of the Council**

The Council comprises all 48 Councillors. The Council normally meets six times a year including the annual meeting, at which the Mayor and the Council Leader are elected and committees and subcommittees are appointed, and the budget meeting, at which the Council Tax is set for the following year.

The Council approves the policy framework, which is a series of plans and strategies recommended by the Executive, which set out the key policies and programmes for the main services provided by the Council. It receives a summary report of decisions made by the Executive, and reports on specific issues raised by the Overview and Scrutiny Management Committee. The Council also considers questions and motions submitted by Council Members on matters for which the Council has a responsibility or which affect the City.

#### **PUBLIC INVOLVEMENT**

Questions:- People who live or work in the City may ask questions of the Mayor, Chairs of Committees and Members of the Executive. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.8)

Petitions:- At a meeting of the Council any Member or member of the public may present a petition which is submitted in accordance with the Council's scheme for handling petitions. Petitions containing more than 1,500 signatures (qualifying) will be debated at a Council meeting. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.1)

Representations:- At the discretion of the Mayor, members of the public may address the Council on any report included on the agenda in which they have a relevant interest. Any member of the public wishing to address the meeting should advise the Democratic Support Officer (DSO) whose contact details are on the front sheet of the agenda.

**Deputations**:-A deputation of up to three people can apply to address the Council. A deputation may include the presentation of a petition. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.7)

#### **MEETING INFORMATION**

Use of Social Media:- The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting

**Mobile Telephones** – Please switch your mobile telephones to silent whilst in the meeting.

**Fire Procedure** – In the event of a fire or other emergency, a continuous alarm will sound and you will be advised by Council officers what action to take.

#### **Southampton City Council's Priorities:**

- Jobs for local people
- Prevention and early intervention
- Protecting vulnerable people
- Affordable housing
- Services for all
- City pride
- A sustainable Council

Access – Access is available for disabled people.

Please contact the Council Administrator who will help to make any necessary arrangements

**Smoking policy** – The Council operates a no-smoking policy in all civic buildings

## Proposed dates of meetings (Municipal year 2015/16)

| 2015         | 2016                 |
|--------------|----------------------|
| 15 July      | 10 February (Budget) |
| 16 September | 16 March             |
| 18 November  | 18 May (AGM)*        |

<sup>\*</sup>Date subject to the election schedule

### **CONDUCT OF MEETING**

#### **FUNCTIONS OF THE COUNCIL**

#### **BUSINESS TO BE DISCUSSED**

The functions of the Council are set out in Article 4 of Part 2 of the Constitution

Only those items listed on the attached agenda may be considered at this meeting.

#### **RULES OF PROCEDURE**

#### **QUORUM**

The meeting is governed by the Council Procedure Rules as set out in Part 4 of the Constitution.

The minimum number of appointed Members required to be in attendance to hold the meeting is 16.

#### **DISCLOSURE OF INTERESTS**

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "Disclosable Pecuniary Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

### **DISCLOSABLE PECUNIARY INTERESTS**

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship: Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
- (iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.
- (iv) Any beneficial interest in land which is within the area of Southampton.
- (v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.
- (vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.
- (vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:
  - a) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
  - b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

#### **Other Interests**

A Member must regard himself or herself as having an, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

## **Principles of Decision Making**

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- · clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations:
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

Head of Legal and Democratic Services Richard Ivory Civic Centre, Southampton, SO14 7LY

Tuesday, 12 May 2015

## TO: ALL MEMBERS OF THE SOUTHAMPTON CITY COUNCIL

You are hereby summoned to attend the Annual Meeting of the COUNCIL to be held on WEDNESDAY, 20TH MAY, 2015 in the GUILDHALL, CIVIC CENTRE at 11.00 am at which meeting the business set out in items 1 and 2 are proposed to be transacted, and in the COUNCIL CHAMBER - CIVIC CENTRE in the afternoon at 20.00 pm when the business set out in items 3 onwards are proposed to be transacted:-

## 1 <u>ELECTION OF A MAYOR FOR THE ENSUING YEAR</u>

## 2 ELECTION OF A SHERIFF FOR THE ENSUING YEAR

## 3 APOLOGIES

To receive any apologies.

## **4 MINUTES** (Pages 1 - 16)

To authorise the signing of the minutes of the Council Meeting held on 18 March 2015, attached.

## 5 ANNOUNCEMENTS FROM THE MAYOR

Matters especially brought forward by the Mayor.

## 6 **ELECTION OF THE LEADER**

To elect a Leader of the Council for the ensuing year. Following the election the Leader will announce membership of the Cabinet.

## 7 ANNUAL REVIEW OF THE CONSTITUTION (Pages 17 - 22)

Report of the Head of Legal and Democratic Services reviewing and updating the Council's Constitution, attached.

#### RESOLVED

- (i) That the changes to the Constitution and associated support arrangements as set out in the report be approved;
- (ii) that the Head of Legal and Democratic Services be authorised to finalise the

- arrangements as approved by Full Council and make any further consequential or minor changes arising from the decision of Full Council;
- (iii) that the City Council's Constitution, as amended, including the Officer Scheme of Delegation for the municipal year 2015/16 be approved;
- (iv) that the Head of Strategic HR be delegated authority the operational requirements to comply with the Local Authorities (Standing Orders) (England) (Amendment) Regulations 2015 as referred to in the revised Officer Employment Procedure Rules;
- (v) that the Head of Legal and Democratic Services be delegated authority, following consultation with the Director, Place and Cabinet Member for Environment & Transport, to determine a revised local threshold for parking petitions and to amend the Council Petition Scheme accordingly.

### 8 APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES

## A Appointment of Members

The Leader to move that, subject to alterations as may from time to time be made by the Council, the necessary Committees, Sub-Committees and other bodies and external organisations be appointed by the Council with the number and allocation of seats to political groups as set out in a schedule to be tabled at the meeting.

## B Appointment of Chair

To appoint the Chair to each of the Committees and Sub-Committees appointed by the Council.

## 9 CALENDAR OF MEETINGS

To approve the following dates for meetings of the Council in the 2015/16 Municipal Year:

- 15 July 2015
- 16 September 2015
- 18 November 2015
- 10 February 2016 (Budget)
- 16 March 2016
- 18 May 2016 (Date subject to change, awaiting confirmation of election dates)

### 10 DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS

To receive any requests for Deputations, Presentation of Petitions or Public Questions.

## 11 **EXECUTIVE BUSINESS** (Pages 23 - 30)

Report of the Leader of the Council, attached.

## 12 MOTIONS

(a) Councillor Keogh to move:

The Council calls upon the Executive to write to the new Conservative MP for Southampton Itchen to set out how he will work with the Council to achieve a fairer funding settlement for the residents of Southampton from Central Government.

## 13 QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR

To consider any question of which notice has been given under Council Procedure Rule 11.2.

## **14** HRA SCHEME APPROVAL 2015/16 TO 2019/20 ( (Pages 31 - 44)

Report of the Cabinet Member for Housing and Sustainability seeking approval of expenditure for Housing Revenue Account funded projects, attached.

## 15 SOUTHAMPTON CITY COUNCIL AND PARLIAMENTARY ELECTIONS 2015 (Pages 45 - 48)

Report of the Returning Officer detailing the results of the City Council elections on 7 May 2015.

## 16 OVERVIEW AND SCRUTINY ANNUAL REPORT 2014/15 (Pages 49 - 64)

Report of the Chair of the Overview and Scrutiny Management Committee details the Overview and Scrutiny Management Committee Annual Report 2014/15 in accordance with the Council's Constitution, attached.

NOTE: There will be prayers by the Mayor's Chaplain, David Adcock, in the Mayor's Reception Room at 1.45 pm for Members of the Council and Officers who wish to attend.

Richard Ivory Head of Legal and Democratic Services

## SOUTHAMPTON CITY COUNCIL

## MINUTES OF THE COUNCIL MEETING HELD ON 18 MARCH 2015

#### Present:

The Mayor, Councillor Mrs Blatchford

The Sheriff. Councillor Norris

Councillors Baillie, Bogle, Burke, Chaloner, Chamberlain, Claisse, Coombs, Daunt, Denness, Fitzhenry, Galton, Hammond, Hannides, B Harris, L Harris, Hecks, Inglis, Jeffery, Kaur, Keogh (minute 86 onwards), Letts, Lewzey (minutes 83 - 90 only), Lloyd, McEwing, Mintoff, Morrell (minutes 83 - 90 only), Moulton (minutes 86 - 90 only), Noon, O'Neill, Dr Paffey, Painton, Parnell, Payne, Pope (minutes 83 - 90 only), Rayment, Shields, Smith (minutes 83 -87, 88(b) - 90 only), Spicer, Stevens, Thomas (minutes 83 - 90 only), Thorpe, Tucker, Vassiliou, Whitbread and White

## 83. APOLOGIES

Apologies for absence were received on behalf of Councillor Barnes-Andrews.

## 84. MINUTES

<u>RESOLVED</u> that the minutes of the Extraordinary Council and the Council meetings held on 19<sup>th</sup> November 2014, together with the minutes of the Council meeting held on the 11 February, 2015 be approved and signed as correct records.

## 85. ANNOUNCEMENTS FROM THE MAYOR AND LEADER

### (i) University of Hof

Members, I would like to welcome to the meeting today some German students from the University of Hof. They have visited the Mayor's Parlour and are seated in the Public Gallery to observe proceedings today.

### (ii) Last meeting of the Municipal Year

The Mayor made reference to this being the last meeting of the municipal year and the last meeting before the elections in May. The Mayor took the opportunity to say goodbye to those councillors who would not be standing for re-election and to those who did, but did not retain their seat. On behalf of the Council, the Mayor thanked them for their hard work and the contribution they had made during their period in office.

#### 86. DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS

(i) The Council received and noted a deputation together with the submission of petitions from Mr Adrian Vinson concerning wheelie bins and fly tipping and Westridge Road toilets, Portswood.

- (ii) The Council received the following petitions. Rachel Hickman, Friends of Cobbett Road Library and Sarah Docherty, on behalf of Burgess Road Library were in attendance and in accordance with the Council's petition scheme addressed the meeting.
  - (a) Sam Gould, Save Our Libraries "We the undersigned petition the Council to maintain and develop Southampton libraries as centres for reading, learning and community activities and to save our libraries from the proposed closures, reduced opening hours and cuts to staff and resources."
  - (b) Rachel Hickman, Friends of Cobbett Road Library "Keep Cobbett Road Library as part of the Southampton Library Service with a long term plan to safeguard it against future cuts, appreciating the amazing value it offers to the local community. Work with the local community to help keep the library innovative and offering more but not by Community Asset Transfer." and
  - (c) Bassett Green Primary School "Burgess Road Library Save our Library."

As the amalgamated petitions contained over 1,500 signatures, under the Council's Procedure Rules, the amalgamated petitions were a qualifying petition which must be debated at Council.

The Council agreed to bring forward item 6(d) on the Council agenda, the motion in the name of Councillor Baillie.

Councillor Baillie moved and Councillor O'Neil seconded:

"Council calls upon the Executive to ensure that all submitted suggestions and options regarding the now finished Library Consultation are fully, openly and thoroughly investigated, with special investigation and consideration given to the general positive physical & mental health improvements that a vibrant community centre such as Cobbett Road Library provides, taking particular advice from Southampton Public Health".

Amendment moved by Councillor Letts and seconded by Councillor Tucker:

In the second line, delete 'fully, openly and thoroughly'

In the third line, delete 'special investigation and'

Delete from fourth line 'community centre such as Cobbett Road Library provides, taking particular advice from Southampton Public Health.' Replace with 'library provides.'

Insert two new paragraphs at the start of the motion:

"Council welcomes the petitions regarding the future transformation of the Library Service and thanks all those who have signed them for doing so. Council recognises that this is an issue of concern to many.

Council acknowledges that the consultation period ended on the 6<sup>th</sup> March and as such the results of the consultation exercise need to be collated and reviewed. Consequently, these petitions will feed into the consultation process and which will inform the ultimate decision."

#### Amended Motion to read:

"Council welcomes the petitions regarding the future transformation of the Library Service and thanks all those who have signed them for doing so. Council recognises that this is an issue of concern to many.

Council acknowledges that the consultation period ended on the 6<sup>th</sup> March and as such the results of the consultation exercise need to be collated and reviewed. Consequently, these petitions will feed into the consultation process and which will inform the ultimate decision.

Council calls upon the Executive to ensure that all submitted suggestions and options regarding the now finished Library Consultation are investigated with consideration given to the general positive physical & mental health improvements that a vibrant library provides".

UPON BEING PUT TO THE VOTE THE AMENDMENT WAS DECLARED CARRIED

UPON BEING PUT TO THE VOTE THE MOTION AS AMENDED WAS DECLARED CARRIED

RESOLVED that the motion as amended be approved.

## 87. EXECUTIVE BUSINESS

The report of the Leader of the Council was submitted setting out the details of the business undertaken by the Executive.

The Leader and the Cabinet made statements and responded to Questions.

The Cabinet Member for Children's Safeguarding referred to the recent publication of the Serious Case Review findings on the death of Blake Fowler and to the failings that the review had identified. On behalf of the Council, the Cabinet Member wished to place on record the Authority's apologies for these failings and a reassurance that work was continuing to ensure that such failings would be rectified.

The following questions were then submitted in accordance with Council Procedural Rule 11.1:

### 1. Use of Lettings Boards

Question from Councillor Claisse to Councillor Letts

The North Southampton Community Forum recently wrote to you confirming that the Voluntary Code intended to restrict the use of lettings boards is not working. They also asked that a Regulation 7 Direction was introduced to significantly reduce the number of Lettings Boards. Will the Council introduce a Regulation 7 Direction to effectively address this persistent problem?

#### Answer

The Planning and Development Manager is currently exploring the feasibility of introducing a Regulation 7 Direction, as part of a comprehensive response to the Overview and Scrutiny Management Panel A's Inquiry into Maintaining Balanced Neighbourhoods Through Planning. It is expected that a recommendation as to whether or not to proceed will be made in the late summer. Any proposal for a Regulation 7 Direction would be subject to approval by the Secretary of State for Communities and Local Government.

In the meantime, within the HMO Licensing Area, the Planning and Environmental Health teams have increased the use of Section 225 Notices. These notices are served under the Town & Country Planning Act 1990 and require letting agents to remove "Let By" or incorrectly sited boards after a prescribed period, with the Council taking direct action to remove the boards if the agent fails to comply. In the event of direct action being taken, the Council will pursue reimbursement of the costs from the letting agent.

## 2. Congestion at the junction of Thomas Lewis Way and St. Denys Road

Question from Councillor Moulton to Councillor Rayment

What is the Cabinet Member doing to address the problem of congestion at the junction of Thomas Lewis Way and St. Denys Road at peak times?

## Answer

A study has been undertaken to assess the traffic signal junction at Thomas Lewis Way and St Denys Road. The study did confirm the eastern arm (St Deny's Road) does become saturated as it receives a high volume of vehicle movements from each of the other arms. We are currently modelling an option to change the order that the arms of the junction get their green light to improve the flow of traffic through the junction. Whilst this could reduce the delays on St Deny's Road, there may be a negative impact on Thomas Lewis Way. Given the importance of Thomas Lewis Way as a key strategic route in and out of the City, any changes will need to be carefully considered.

We have assessed the St Deny's Road corridor during peak times and have met with bus operators to identify several potential improvements to improve journey times.

## 3. Itchen Bridge Tolls

Question from Councillor Moulton to Councillor Rayment

What was the income from the Itchen Bridge tolls in following months: January 2013, February 2013, January 2014, February 2014, January 2015, and February 2015?

#### Answer

The figures are as follows:-

January 2013 – £300,439.79, with 519,663 vehicle crossings

February 2013 – £247,048.10 with 496,255 vehicle crossings

January 2014 – £281,110.95 with 496,198 vehicle crossings (4.6% year on year decrease in vehicles)

February 2014 – £215,388.52 with 445,224 vehicle crossings (10.3% year on year decrease

January 2015 – £286,020.90 with 527,149 vehicle crossings (6.2% year on year increase in vehicles) (1.5% increase in traffic in two years)

February 2015 – £247,248.79 with 503,155 vehicle crossings (13% year on year increase in vehicles) (1.4% increase in traffic in two years)

#### 4. Affordable Homes

Question from Councillor Baillie to Councillor Payne

How many affordable homes has your Administration built since May 2012 in schemes that were entirely your own?

#### Answer

Working with Housing Associations 907 new affordable homes will have been provided between 1 April 2012 and 31 March 2015. In addition there are currently a further 315 new homes on site being built that will complete post March 2015.

54 units of council accommodation are currently being built at Erskine Court to provide Extra Care housing. Currently, these are due for completion in June 2016. Further council housing is expected to follow once the authority launches its own development company, scheduled in April 2015.

In addition 11 HRA-funded properties have been developed at Selborne House in Harefield, six at Oatlands House in Shirley, and two further properties have been acquired (at Hollybrook Lodge opposite the General Hospital and Blakeney Road in Millbrook). More are set to follow using Right to Buy receipts under the Existing Satisfactory Purchase Scheme approved at full council in February 2015.

### 5. Regeneration Scheme in Townhill Park

Question from Councillor Baillie to Councillor Payne

Exactly when did you realise that you could not afford your method of financing the regeneration scheme in Townhill Park?

#### Answer

No such point was ever reached.

In summer 2014 the council reviewed all delivery options for Townhill Park, including some that weren't widely known in 2011/12, including a Development Company (DevCo).

Further work was requested on the DevCo model and by November 2014 – when questions were tabled on estate regeneration delivery models at full council – this was the preferred option.

This has subsequently led to the council seeking to create a DevCo, which will come before the cabinet in April 2015 to outline its principles for citywide development, not just Townhill Park. As for Townhill Park, a specific paper is expected later this year on the back of the DevCo being established.

The delivery model approved by full council in November 2012 remains workable, and could still deliver a significant regeneration at Townhill Park within the current £62m Housing Revenue Account budget. However, the DevCo model is likely to be more flexible and able to generate more investment and is therefore the preferred option.

Additional investment means that the regeneration could, in fact, be expanded from its original brief and made more ambitious. This could include extra homes on top of those originally envisaged (potentially 689 instead of 675), the addition of roof gardens to improve the quality of the new blocks, and extra parking in response to feedback at public consultations.

## 6. Library Consultation

Question from Councillor Baillie to Councillor Barnes-Andrews (Councillor Letts responded in the absence of Councillor Barnes-Andrews).

Do you regret that so many members of the public have been misled over your Library Consultation?

#### Answer

The Library Consultation has been a comprehensive and robust exercise; I have no reason to believe that any members of the public have been misled.

#### 7. Care Orders

Question from Councillor Parnell to Councillor Chaloner

How many cases are under review where parents and grandparents believe that their children have been unfairly taken into care and in some case visiting has been denied?

#### Answer

Our care proceedings with families are operated through the Family Law Courts – proceedings within which parents and where appropriate grandparents and

other family members can be actively involved and where party to the proceeded represented by their own legal representative. At each hearing the case is reviewed. There are at present no formal appeals in place.

The court always assigns an independent social worker from CAFCASS – whose role it is to advise the judge of the children's best interests.

The first principle for the Local Authority, is the welfare of the children, but we must also, and we do, ensure that wherever it is safe and possible to do so, children are brought up within their own immediate or extended family.

We have significant numbers of children who are formally cared for within their wider family network and we are required by Case Law to assess any family members who might be suitable long term carers for all children prior to any plan for adoption outside of the family.

We have a detailed statutory complaint procedure that grandparents can access and do and the courts can order assessments of grandparents where they consider that to be in the children's best interests.

Where a case is presented with a disagreement in relation to grandparent contact etc (sometime the parents refuse contact at that remains their legal prerogative where they have parental responsibility) we pass grandparents details of support organisations (family rights group, grandparents association etc.) who may assist them in their concern.

#### 8 Litter in Freemantle

Question from Councillor Moulton to Councillor Rayment

Given the ongoing problems of litter in Freemantle Ward will the Cabinet Member ensure that more bins are provided in litter hot spots?

### Answer

The street cleansing service recognises the importance of adequate provision of street litter bins in encouraging the responsible disposal of litter and helping keep the city's streets clean.

In order to make the best use of resources, street bin provision is generally targeted on known litter 'hot spots' and areas of high public footfall. New sites where bins might be situated in order to help ameliorate local litter problems are either suggested by the district street cleansing team based on their operational experience, or by local residents or resident groups.

Requests for new bin sites across the city are grouped and periodically assessed by the street cleansing team against available budgets, as it is more economic to procure and install new bins in batches rather than as 'one off' items. The bin installation budget must also provide for the repair, renovation and replacement of the existing bin stocks, so once these requirements are taken into account only limited funds are available for the purchase and installation of new stocks. It is therefore important to assess new bin requests from across the city on a firm evidential base, and prioritise areas of greatest demonstrated need.

It is important that new requests are accompanied by robust supporting evidence, to help the service area effectively prioritise available budgets, and ensure new provision targets the areas of greatest need.

#### 9 Council accommodation in Townhill Park

Question from Councillor Moulton to Councillor Payne

How long ago was it that tenants were moved out of Council accommodation in Townhill Park as part of the Estate Regeneration Programme, how many tenants were moved and what is the total lost rental income since that date?

#### Answer

A staged decant model for Townhill Park was devised with the Council's Housing Needs team to manage the process more strategically and to minimise impact on the Housing Register.

The Council is nearing the end of the first of the three phases in that process, which comprises eight blocks. There are currently three tenants and two leaseholders still in residence in phase one, with all other flats now empty.

Figures for Townhill Park phase one:

Decants start: April 2013

First demolitions due: By end of 2015, (2 years 8 months)

Flats in decant process: 136

Estimated lost rental income: £545,117

Estimate lost rental income per flat: £4,008

For comparison, ahead of Townhill Park phase one, the Exford Drive regeneration was the largest scheme of its kind tackled by the council.

Figures for Exford Drive:

Decants start: February 2009

First demolitions: May 2013 (4 years 3 months)

Flats in decant process: 93

Estimated lost rental income: £560,000

Estimate lost rental income per flat: £6,021

Note - The rental figures above are an estimate as the true rent for each unit stops being calculated by Finance once the property is shown as pending demolition. Finance have arrived at the figures shown by applying retrospectively RPI plus 0.5 only to earlier rent for such units

## 88. MOTIONS

### (a) Western approach to City

Councillor Moulton moved and Councillor Galton seconded:

"Council recognises the benefits that the Western Docks bring to the local, regional and national economy but also notes the impact that increasing amounts of docks related traffic and industry is having on neighbouring residential communities on the west of the City.

Council calls upon the Executive to work with council officers and ABP in drawing up plans to improve the appearance of the western approach to the City; to develop a green corridor with a programme of tree planting along the boundary of the docks. Council notes the opportunities presented by the refresh of the Council's Local Plan to address this matter. Council also notes the evidence that has been presented to the scrutiny inquiry into air quality, which highlights the benefits that greening this part of the City would bring; as well as improving the aesthetic appearance of the area, it would also help improve local air quality by absorbing pollution.

Furthermore Council notes the many benefits that trees can bring communities more broadly; including reducing ground maintenance budgets, helping to maintain climate equilibrium, improving water quality in rivers and streams, assisting with combating flooding, supporting a wide range of wildlife and providing health and wellbeing benefits.

This Council therefore pledges to explore broader opportunities for increased tree planting on Council owned land, and to give consideration and encouragement to initiatives that encourage tree planting elsewhere in the City".

Amendment moved by Councillor Shields and seconded by Councillor Hammond:

In the second paragraph after 'green corridor' delete 'with a'

Replace with 'which may include'

New sentence to read:

; to develop a green corridor which may include a programme of tree planting along the boundary of the docks.

Amended Motion to read:

"Council recognises the benefits that the Western Docks bring to the local, regional and national economy but also notes the impact that increasing amounts of docks related traffic and industry is having on neighbouring residential communities on the west of the City.

Council calls upon the Executive to work with council officers and ABP in drawing up plans to improve the appearance of the western approach to the City; to develop a green corridor which may include a programme of tree planting along the boundary of the docks. Council notes the opportunities presented by the refresh of the Council's Local Plan to address this matter. Council also notes the evidence that has been presented to the scrutiny inquiry into air quality, which highlights the benefits that greening this part of the City would bring; as

well as improving the aesthetic appearance of the area, it would also help improve local air quality by absorbing pollution.

Furthermore Council notes the many benefits that trees can bring communities more broadly; including reducing ground maintenance budgets, helping to maintain climate equilibrium, improving water quality in rivers and streams, assisting with combating flooding, supporting a wide range of wildlife and providing health and wellbeing benefits.

This Council therefore pledges to explore broader opportunities for increased tree planting on Council owned land, and to give consideration and encouragement to initiatives that encourage tree planting elsewhere in the City".

With the consent of the meeting, Councillor Moulton moved an alteration to the amendment in the name of Councillor Shield which was seconded by Councillor Letts:

In 2<sup>nd</sup> paragraph add after 'tree planting' 'along with a range of other measures'

Altered amended motion to read

"Council recognises the benefits that the Western Docks bring to the local, regional and national economy but also notes the impact that increasing amounts of docks related traffic and industry is having on neighbouring residential communities on the west of the City.

Council calls upon the Executive to work with council officers and ABP in drawing up plans to improve the appearance of the western approach to the City; to develop a green corridor which may include a programme of tree planting along with a range of other measures along the boundary of the docks. Council notes the opportunities presented by the refresh of the Council's Local Plan to address this matter. Council also notes the evidence that has been presented to the scrutiny inquiry into air quality, which highlights the benefits that greening this part of the City would bring; as well as improving the aesthetic appearance of the area, it would also help improve local air quality by absorbing pollution.

Furthermore Council notes the many benefits that trees can bring communities more broadly; including reducing ground maintenance budgets, helping to maintain climate equilibrium, improving water quality in rivers and streams, assisting with combating flooding, supporting a wide range of wildlife and providing health and wellbeing benefits.

This Council therefore pledges to explore broader opportunities for increased tree planting on Council owned land, and to give consideration and encouragement to initiatives that encourage tree planting elsewhere in the City".

UPON BEING PUT TO THE VOTE THE ALTERED AMENDMENT WAS DECLARED CARRIED

UPON BEING PUT TO THE VOTE THE MOTION AS ALTERED AND AMENDED WAS DECLARED CARRIED

RESOLVED that the motion as altered and amended be approved.

<u>NOTE:</u> Councillor Burke declared a personal interest in the above matter, in view of his employment by the Company referred to in the motion and remained in the meeting during the consideration of the matter.

## (b) Cardiopulmonary Resuscitation

Councillor Hecks moved and Councillor White seconded:

"Every year in the United Kingdom there are more than 30,000 'out of hospital' cardiac arrests. Of those 30,000 less than 10% of patients survive; that is 27,000 potentially avoidable deaths. Contrast that with Norway where survival rates of 1 in 4-25% - significantly more than in the UK. One primary reason for that substantially greater survival rate is that in Norway training in cardiopulmonary resuscitation [CPR] is compulsory in all secondary schools. This means that many more bystanders have the knowledge to assist in an emergency prior to the arrival of the emergency services.

CPR training is simple and takes less than 30 minutes. The British Heart Foundation [BHF] has launching its 'Nation of Lifesavers' campaign to make CPR training a part of the curriculum in every secondary school and college. Free training kits are available and no direct teacher involvement is required, the training being essentially led by a video presentation. There is thus no financial resource requirement from the school's budget, only a single half hour out of teaching time per year.

Council therefore RESOLVES to support the British Heart Foundation's 'Nation of Lifesavers' campaign by encouraging all secondary schools and colleges within Southampton to implement the BHF's campaign by including CPR training within the curriculum".

Amendment moved by Councillor Shields and seconded by Councillor Jeffery:

#### ADD at the end:

Council recognises the need to train people – particularly young people - in the skills needed to step in and help in an emergency. Council proposes, therefore, to explore options for the introduction of a Southampton 'heart-safe' programme that would include:

- working in partnership with local community and voluntary organisations
  to provide support for schools and young people so that by the time every
  child leaves school they will have had access to emergency first aid
  training for Cardiopulmonary Resuscitation (CPR) and the use of
  defibrillators.
- 2. working in partnership with local businesses, identify opportunities for locating AEDs in major public venues and supporting local fundraising efforts to provide them to schools and sports clubs.

Amended Motion to read:

"Every year in the United Kingdom there are more than 30,000 'out of hospital' cardiac arrests. Of those 30,000 less than 10% of patients survive; that is 27,000 potentially avoidable deaths. Contrast that with Norway where survival rates of 1 in 4-25% - significantly more than in the UK. One primary reason for that substantially greater survival rate is that in Norway training in cardiopulmonary resuscitation [CPR] is compulsory in all secondary schools. This means that many more bystanders have the knowledge to assist in an emergency prior to the arrival of the emergency services.

CPR training is simple and takes less than 30 minutes. The British Heart Foundation [BHF] has launching its 'Nation of Lifesavers' campaign to make CPR training a part of the curriculum in every secondary school and college. Free training kits are available and no direct teacher involvement is required, the training being essentially led by a video presentation. There is thus no financial resource requirement from the school's budget, only a single half hour out of teaching time per year.

Council therefore RESOLVES to support the British Heart Foundation's 'Nation of Lifesavers' campaign by encouraging all secondary schools and colleges within Southampton to implement the BHF's campaign by including CPR training within the curriculum.

Council recognises the need to train people – particularly young people - in the skills needed to step in and help in an emergency. Council proposes, therefore, to explore options for the introduction of a Southampton 'heart-safe' programme that would include:

- working in partnership with local community and voluntary organisations
  to provide support for schools and young people so that by the time every
  child leaves school they will have had access to emergency first aid
  training for Cardiopulmonary Resuscitation (CPR) and the use of
  defibrillators.
- 2. working in partnership with local businesses, identify opportunities for locating AEDs in major public venues and supporting local fundraising efforts to provide them to schools and sports clubs".

UPON BEING PUT TO THE VOTE THE AMENDMENT WAS DECLARED CARRIED

UPON BEING PUT TO THE VOTE THE MOTION AS AMENDED WAS DECLARED CARRIED

RESOLVED that the motion as amended be approved.

#### (c) My Journey Commuter Challenge

With the consent of the meeting, Councillor Keogh altered and moved and Councillor Hammond seconded:

Alteration in second paragraph, delete 20% and replace with 10%

Altered motion to read:

"The My Journey Commuter Challenge is an excellent initiative supported by Southampton City Council that seeks to encourage commuters in the month of May to use a mode of transport to and from work other than their car. This could be walking, cycling, or using the bus or train. Not only does this help reduce congestion and pollution in the City, it also delivers significant health benefits to the individual and supports the City Council's pledge to achieve its modal shift away from cars to other more environment friendly modes of transport.

The Council calls upon the Executive to set a target of 10% for Southampton City Council to achieve for the My Journey Commuter Challenge in May 2015".

UPON BEING PUT TO THE VOTE THE ALTERED MOTION WAS CARRIED

<u>RESOLVED</u> that the altered motion be approved.

## (d) Library Consultation

It was noted that the motion in the name of Councillor Baillie had been debated together with the petitions submitted concerning the future transformation of the Library Service (minute 86 (ii) refers).

## (e) Regeneration of Southampton's Council Estates:

Councillor Smith moved and Councillor Baillie seconded:

"Council expresses its profound disappointment that despite inheriting from the previous Conservative Administration, a forward thinking, and radical programme for the regeneration of Southampton's Council Estates, very little progress has been made and in some respects the programme after 3 years of a Labour Administration has gone backwards. Given the huge transformational opportunity that has been wasted over the past 3 years by the current Administration and in particular the lack of clear direction and leadership shown by the Cabinet Member for Housing, Councillor Payne, Council calls for the immediate resignation of Cllr Payne and for new Cabinet leadership of the Housing and Sustainability portfolio".

UPON BEING PUT TO THE VOTE THE MOTION WAS DECLARED NOT CARRIED

RESOLVED that the motion be **not** approved.

## 89. QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR

It was noted that no questions to the Chairs of Committees or the Mayor had been received.

## 90. APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES

It was noted that Councillor White had replaced Councillor Baillie on the Overview and Scrutiny Management Committee.

## 91. <u>CITY CENTRE ACTION PLAN: ADOPTION</u>

The report of the Leader of the Council was submitted seeking adoption to the City Centre Action Plan (copy of the report circulated with the agenda and appended to signed minutes).

### **RESOLVED**

- (i) that the City Centre Action Plan be adopted; and
- (ii) that the list of Local Plan Review policies that will be replaced by the City Centre Action Plan be endorsed

### 92. CORE STRATEGY PARTIAL REVIEW: ADOPTION

The report of the Leader of the Council was submitted seeking approval to the Core Strategy (copy of report circulated with agenda and appended to signed minutes).

RESOLVED that the Core Strategy Partial Review be adopted.

## 93. <u>LOCALISM ACT 2011 - APPOINTMENT OF DESIGNATED INDEPENDENT PERSON</u> (S) AND GOVERNANCE COMMITTEE INDEPENDENT MEMBERS

The report of the Head of Legal and Democratic Services was submitted regarding the need for independent members and the appointment of Designated Independent Persons (copy of report circulated with agenda and appended to signed minutes).

The Mayor, on behalf of the Council, paid tribute to the work of the Independent Members during their period of appointment.

#### **RESOLVED**

- (i) that one Designated Independent Person as required under S.28(7) Localism Act 2011 be appointed from 1st July 2015 for a term of 3 years;
- (ii) that the two independent member appointments to the Governance Committee cease on 20<sup>th</sup> May 2015 and it be noted that the appointment of independent members will end;
- (iii) that the current independent members, David Blake and Geoff Wilkinson be thanked for their work during the past three years; and
- (iv) that the Head of Legal and Democratic Services be granted delegated authority to carry out all actions to give effect to this resolution.

### 94. PAY POLICY STATEMENT 2015-16

The report of the Head of Strategic Human Resources was submitted detailing the Annual Pay Policy for the financial year 2015/16 (copy circulated with agenda and appended to signed minutes).

<u>RESOLVED</u> that the Southampton City Council Pay Policy Statement for 2015/16 be approved.

# 95. <u>APPOINTMENT OF MONITORING OFFICER AND RECONFIRMATION OF RETURNING OFFICER AND ELECTORAL RETURNING OFFICER</u>

The report of the Chief Executive was submitted detailing the appointment of Monitoring Officer and reconfirmation of Returning Officer and Electoral Returning Officer (copy of report circulated with agenda and appended to signed minutes).

On behalf of the Council, the Mayor thanked the Director, Place for his help, advice and support to the Council during his period as Monitoring Officer.

## **RESOLVED**

- (i) that the Head of Legal and Democratic Services be appointed Monitoring Officer with effect from 18th March 2015; and
- (ii) that the Director, Place be appointed as the Returning Officer for local elections and Electoral Registration Officer and the Acting Returning Officer for UK Parliamentary Elections and European Elections.

## 96. OVERVIEW AND SCRUTINY: SUMMARY OF CALL IN ACTIVITY

The report of the Assistant Chief Executive was noted detailing the use of the call-in procedure since last reported to Council in September 2014 (copy of report circulated with agenda and appended to signed minutes).

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## Agenda Item 7

**DECISION-MAKER:** GOVERNANCE COMMITTEE

COUNCIL

SUBJECT: ANNUAL REVIEW OF THE CONSTITUTION

**DATE OF DECISION:** 27 APRIL 2015 (GOVERNANCE COMMITTEE)

20 MAY 2015 (COUNCIL)

**REPORT OF:** HEAD OF LEGAL AND DEMOCRATIC SERVICES

#### STATEMENT OF CONFIDENTIALITY

None

#### **BRIEF SUMMARY**

This report sets out the annual review of the Constitution. This will be considered and discussed by Governance Committee on 27<sup>th</sup> April 2015. The recommendations to both the Governance Committee and Council are included below.

#### **RECOMMENDATIONS:**

#### **Governance Committee**

(i) To consider and recommend the changes to the Constitution to Council for adoption

#### Council

- (i) to agree the changes to the Constitution and associated support arrangements as set out in this report;
- (ii) to authorise the Head of Legal and Democratic Services to finalise the arrangements as approved by Full Council and make any further consequential or minor changes arising from the decision of Full Council:
- (iii) to approve the City Council's Constitution, as amended, including the Officer Scheme of Delegation for the municipal year 2015/16;
- (iv) to delegate to the Head of Strategic HR the operational requirements to comply with the Local Authorities (Standing Orders) (England) (Amendment) Regulations 2015 as referred to in the revised Officer Employment Procedure Rules
- (v) To delegate authority to the Head of Legal & Democratic Services, following consultation with the Director, Place and Cabinet Member for Environment & Transport, to determine a revised local threshold for parking petitions and amend the Council Petition Scheme accordingly.

## **REASONS FOR REPORT RECOMMENDATIONS**

1. It is appropriate as a core tenet of good governance for the Council to keep its Constitution under regular review and to amend it, both to reflect experience and changing circumstances.

## **ALTERNATIVE OPTIONS CONSIDERED AND REJECTED**

2. The Council has previously resolved to review its Constitution annually. Therefore, it is appropriate that this report is considered by Members. There are a range of recommendations set out within the report, none of which are substantial changes. Members have a range of options about various changes not least of which is to reject some or all of them.

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## **DETAIL (Including consultation carried out)**

- This report will be initially considered by Governance Committee on 27<sup>th</sup> April 3. 2015. Any additional recommendations will be updated by the Chair of the Governance Committee at Council.
- 4. The Constitution of the Council describes the way in which the Council conducts its business; it is required by law. It contains not only the Articles of the Constitution, but also the various rules and procedures for decision-making, access to information, Overview and Scrutiny, the Codes of Conduct, the Officer / Member Protocol, as well as other specific rules relating to contracts and finance.
- 5. The Constitution forms the cornerstone of effective corporate governance. Whilst Southampton City Council's constitutional arrangements continue to be recognised as being of a high standard, Full Council agreed that it would on an annual basis robustly review the Constitution and its operation. The purpose of this report is to bring forward proposed changes to the Constitution as detailed below, these having been considered by Governance Committee with a view to build upon the constitutional arrangements for the Council. The main thrust is to try to streamline procedures where possible, remove the need for some matters to come to Cabinet or Council for decision where they do so only on financial grounds and where possible avoid bureaucracy.

## Revisions to committee arrangements

- 6 In last year's report reference was made to possible changes to the Employment and Appeals Panel. This work remains ongoing but remains as a matter "in progress" due to the negotiations as part of the revised Pay and Allowances project. There remains a strong case for a review of the Panel. It is not a lawful requirement although some functions will still be required but the Chief Officer Employment Panel and the Employment and Appeals Panel should be reviewed to ensure they are effective and efficient in their operation.
- 7. However, this can only proceed at the conclusion of the Council's current negotiations on terms and conditions and is currently being discussed with union colleagues. A further report will be brought to Council in due course.

## **Planning And Rights of Way Panel**

8. Last year the Panel was moved to an evening slot and business split so matters were broadly dealt with on an east and west basis and fortnightly. Whilst the trial has worked well the doubling of meetings has put an enormous strain on officers in supporting the new timetable and accordingly it is proposed to revise the timetable to a three weekly cycle. It is not believed that this will impact on decision making timescales.

## **Licensing Committee**

9. Traditionally the Licensing Committee and sub committees determining applications and hearing reviews have met in the day time, usually at 9.30am. This has caused issues with the availability of members and accordingly it is proposed to move most meetings to 6:00 pm. Some contentious meetings can be day-long and it will, therefore, still be necessary to have day time meetings, on a case by case basis. This will have an impact on day time availability of officers who support the function, ie Legal Services, Democratic Services and Licensing as such evening work will become part of their core job. The new arrangements will be reviewed after six months. Page 18

## Health and Well-Being Board and Health

- 10. It has been suggested that there is some duplication of work undertaken by the Health Overview and Scrutiny Panel and the Health and Well-Being Board and therefore a review should be undertaken to clarify the relationship between the Health & Wellbeing Board and other Council committees, partnerships and boards including those that are required by statute or other legal powers (e.g. OSMC, s175 board for the Better Care Fund, Local Safeguarding Adults Board, Local Children's Safeguarding Board) together with any implications for the exercise of the Council's scrutiny functions in respect of health. It is anticipated that the review would be completed in six months and a further report would be made to Council and or Cabinet as appropriate
- 11. In the interim, the Clinical Commissioning Group has issued guidance for the 2015/16 Quality Premiums which requires decisions to be made by the Health and Well-Being Board. In order to deal with these decisions quickly it is suggested that the Terms of Reference be amended to make a delegation to either the Director, People or Director of Public Health to state:

In cases where Health and Wellbeing Board authorisation is required, but there is no scheduled Board meeting prior to the required deadline, authority to sign off on behalf of the Health and Wellbeing Board, following consultation with the Chair and Vice-Chair.

#### **Financial Procedure Rules**

- 12. The Financial Procedure Rules have been updated to reflect the new Medium Term Financial Strategy and Capital Strategy adopted by Council
- 13. Again, copies of the FPRs have not been printed due to their size but are available online.

## Officer Employment Procedure Rules

14. The Government has very recently introduced revised secondary legislation to remove the statutory protections afforded to the Head of Paid Service, Monitoring Officer and Chief Financial Officer. The revised Standing Order Regulations come into force on 11<sup>th</sup> May 2015. The disciplinary process is now localised and it removes the need for a Designated Independent Person (DIP) to investigate issues before decision by Full Council. However, there is a new requirement to seek the views, advice and recommendations of an independent panel including the DIP appointed in relation to member conduct matters before any decision is made. The Officer Employment Procedure Rules have been revised to reflect the new statutory requirements.

## **Council Petition Scheme**

15. Revised guidance on the steps necessary to comply with the Traffic Management duty in accordance with the Traffic Management Act 2004 has been issued in relation to the operation of petition schemes as they relate to parking schemes. The Council is satisfied that the current Petition Scheme is compliant and fit for purpose in relation to the revised guidance but would merit inclusion of a revised 'local' threshold for petitions specifically relating to parking schemes affecting specific roads or neighbourhoods (as opposed to City wide proposals). Further work is required to establish the most appropriate local threshold to include in the scheme (for example as a percentage of residents or business located in the directly affected area) and it is therefore

proposed to delegate authority to the Head of Legal & Democratic Services, following consultation with the Director, Place and Cabinet Member for Environment & Transport, to determine a revised local threshold for parking petitions and implement accordingly.

## **RESOURCE IMPLICATIONS**

16. None

## Property/Other

17. None.

## **LEGAL IMPLICATIONS**

## **Statutory power to undertake proposals in the report:**

18. The Executive Arrangements and Constitution are required under the Local Government Act 2000 (as amended) and the Localism Act 2011.

## **Other Legal Implications:**

19. None.

### POLICY FRAMEWORK IMPLICATIONS

20. None.

| AUTHOR: | Name:   | Richard Ivory                   | Tel:      | 023 8083 2794 |
|---------|---------|---------------------------------|-----------|---------------|
|         | E-mail: | Richard.ivory@southampton.gov.u | <u>ık</u> |               |

KEY DECISION? Yes/No n/a

| WARDS/COMMUNITIES AFFECTED: | None |
|-----------------------------|------|
|-----------------------------|------|

## **SUPPORTING DOCUMENTATION**

## Non-confidential appendices are in the Members' Rooms and can be accessed on-line

## **Appendices**

Note: the appendices to the report are listed below are available online and a hard copy will be available in Members rooms

| 1.  | Part 2 - Articles                              |
|-----|--|
| 2.  | Part 3 – Responsibility for Functions          |
| 3.  | Part 4 – Council Procedure Rules               |
| 4.  | Part 4 – Access to Information Procedure Rules |
| 5.  | Part 4 – Financial Procedure Rules             |
| 6.  | Part 4 – Officer Employment Procedure Rules    |
| 7.  | Part 5 – Monitoring Officer Protocol           |
| 8.  | Part 8 - Proper Officers                       |
| 9.  | Part 9 - Definitions                           |
| 10. | Part 10 – Officer Scheme of Delegation         |
| 11. | Part 11 – Petition Scheme                      |

## **Documents In Members' Rooms**

Revised Officer Scheme of Delegation

Revised Financial Procedure Rules

## **Integrated Impact Assessment**

| Do the implications/subject of the report require an Integrated Impact | No |
|--|----|
| Assessment (IIA) to be carried out.                                    |    |

## **Other Background Documents**

# Integrated Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

| 1. | None. |  |
|----|-------|--|

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| DECISION-MAI                 | KER:    | COUNCIL                         |    |     |               |
|------------------------------|---------|---------------------------------|----|-----|---------------|
| SUBJECT:                     |         | EXECUTIVE BUSINESS              |    |     |               |
| DATE OF DECISION:            |         | 20 MAY 2015                     |    |     |               |
| REPORT OF:                   |         | LEADER OF THE COUNCIL           |    |     |               |
| CONTACT DETAILS              |         |                                 |    |     |               |
| AUTHOR:                      | Name:   | Suki Sitaram                    | Te | el: | 023 8083 2060 |
|                              | E-mail: | suki.sitaram@southampton.gov.uk |    |     |               |
| STATEMENT OF CONFIDENTIALITY |         |                                 |    |     |               |
| None                         |         |                                 |    |     |               |

#### **BRIEF SUMMARY**

This report outlines Executive Business conducted since the last report to Council on 18<sup>th</sup> March 2015.

### **RECOMMENDATIONS:**

(i) That the report be noted.

#### REASONS FOR REPORT RECOMMENDATIONS

 This report is presented in accordance with Part 4 of the Council's Constitution.

## **ALTERNATIVE OPTIONS CONSIDERED AND REJECTED**

Not applicable.

### **DETAIL (Including consultation carried out)**

## INTRODUCTION

- 2. This report highlights the contribution of different portfolios towards the Council's priorities since the last Council meeting on 18<sup>th</sup> March 2015.
- 3. We continue to be recognised for the excellent work we do and since the last report I am delighted that we have been recognised for the following:
  - In April 2015, the Council, in partnership with Sky and British Cycling, won the Chartered Institute for Marketing 'Marketing Excellence Award' in the Best Partner Marketing Category for last year's 'Let's Ride' campaign promoting the Sky Ride Event.
  - The My Journey initiative has recently been shortlisted in the Best Social Marketing Campaign category at UK Public Sector Communications Awards for its last year's 'Love Handles' campaign. In partnership with Hampshire County Council, the Council has been shortlisted for three other campaigns that took place in South Hampshire.
  - In March 2015, Beechwood Junior School reached the finals of the National Pupil Premium awards and received the runner up prize of £5,000. The school was one of the top three schools in the South East region to be recognised in the country for the attainment and progress

of children from disadvantaged backgrounds.

- The ABP Southampton Half Marathon and 10k race saw almost 6,000 runners take to the streets of Southampton, encouraged and supported by around 25,000 spectators. It was a popular event, and 250 people had signed up for the 2016 race within 24 hours of crossing the finish line!
- In April 2015, Oakwood Primary School was the first to win the 'Bin it
  to win it' scheme for schools. The school received a reward of a £300
  IKEA gift card and as a one-off launch prize, a 'Recycle for
  Southampton' t-shirt signed by players from Southampton Football
  Club.
- The vision for Southampton's new arts complex is now secure with the announcement that the award-winning Nuffield will be the venue's final arts occupier when it opens in 2016.

#### JOBS FOR LOCAL PEOPLE

- 4. The Council has ambitious plans for developments focused on the Very Important Projects (VIP) and new pipeline of projects designed to deliver the aims and objectives of the City Centre Masterplan. The creation of a DevCo (referred to later in the report) will contribute to this priority.
- 5. In March 2015 Cabinet and Council approved the adoption of the Core Strategy Partial Review. The Core Strategy was adopted in 2010 and sets out the strategic policies and development targets for the city. The Partial Review forms part of the development plan against which planning applications are judged and has been through a public examination.
- 6. The Core Strategy Partial Review adds the national 'presumption in favour of sustainable development'; reduces the office and retail targets in light of economic circumstances, whilst still aiming for major growth; and makes detailed amendments to the biodiversity policy.
- 7. The adoption of the City Centre Action Plan was also approved by Cabinet and Council in March 2015. The Plan sets out a strategy for how the city centre will evolve as a place to 2026 and beyond. It allocates development sites and promotes economic growth whilst protecting the quality of the environment. It is supported by the City Centre Master Plan and is consistent with the Council's Strategic Core Strategy (as amended by the Partial Review).

#### PREVENTION AND EARLY INTERVENTION

8. The Director of Public Health has a duty under the NHS Act 2006 to write an annual report on the health of the local population. The 2014 Public Health Annual Report was published in March 2015, and presented to the Health and Wellbeing Board on 25 March 2015. Topics covered include fitness and

- mental resilience in young people, accident prevention, air quality, dementia and long term conditions, high blood pressure and health inequalities. Responses to the recommendations will be discussed and agreed at the Health Wellbeing Board meeting in July 2015.
- 9. Integrated Working- Over the last 12 months extensive work has been undertaken by the City Council working in partnership with Southampton City CCG and other stakeholders to develop Southampton's Better Care Plan. The Council previously approved the plan which included establishing a Pooled Fund under Section 75 of the NHS Act 2006. Established on the 1 April 2015, this fund brings together £61M of CCG and City Council funding (91% CCG and 9% City Council). Southampton is one of ten authorities nationally with the ambition to integrate and pool resources at scale to significantly transform the city's health and care services.
- 10. Southampton's plan has ambition to encompass all services that fit within the scope of the Better Care model, ultimately bringing together around £132M. The Better Care Fund seeks to make significant improvements across the health and social care system through integrated commissioning of health and social care and a stronger focus on prevention and early intervention and on empowering people and their communities to find their own solutions. Specific targets have been set to reduce unplanned hospital admissions, permanent admissions to residential and nursing homes, hospital readmissions post discharge into reablement services, hospital delayed transfers of care and injuries due to falls. Quarterly monitoring returns will be required by the Department of Health, the first of which for 2015/16 is due in August 2015. These will be signed off by the Health and Wellbeing Board.

### PROTECTING VULNERABLE PEOPLE

11. The Council has adopted the proposed constitution of the Local Safeguarding Adults Board (LSAB) at its meeting in March, this is in accordance with the requirements of the Care Act 2014. The Multi-Agency Board will be independently chaired and will continue to coordinate the strategic development of adult safeguarding across Southampton and ensure the effectiveness of the work undertaken by partner agencies in the area – a stride towards one of our key priorities - protecting vulnerable people.

#### **GOOD QUALITY AND AFFORDABLE HOUSING**

- 12. Following Cabinet approval on 21<sup>st</sup> April 2015, the Council will be progressing with work towards setting up a wholly owned Development Company (DevCo) which will enable the Council to make maximise the use of its assets. The creation of a DevCo will afford the Council new opportunities such as enabling the delivery of more homes of all tenure for the city.
- 13. In March 2015, the Planning Committee approved the £50M scheme to transform part of the former Fruit and Vegetable Market site in the centre of the city. The phased regeneration will see 279 homes a mix of affordable and private apartments built over the next three years with the first phase

- of construction starting in the summer. The development was devised by Fareham based Hampshire and Regional Property Group and will also provide parking and shops on the ground floor. This development will bring much-needed housing and jobs to the city, further meeting the ambitions of the Council's City Centre Master Plan on this VIP site.
- 14. On 21st April 2015, Cabinet agreed to proceed with the phased expenditure of £4,751,000 (£1,548,000 2015/16 and £3,203,000 2016/17) for the development, procurement and implementation of the capital projects which form part of the 5 year HRA Capital Programme. The works agreed will cover elements under the headings of:
  - Safe, Wind and Weather Tight
  - Modern Facilities
  - Well Maintained Communal Facilities
  - Warm and Energy Efficient
- 15. These projects will contribute to the Council's strategic housing objectives through improving facilities on our estates the well-being and the satisfaction of our residents with the areas where they live.

#### **SERVICES FOR ALL**

- 16. In March 2015, Cabinet approved the Environment and Transport Capital Programme for 2015/16, totaling £16,074,000. Subject to Council recommendations in future years, it is our intention to confirm our commitment about resurfacing of residential roads for a period of three years. This will enable residents to have confidence that their roads have been identified and are in the indicative forward works programme.
- 17. On 21<sup>st</sup> April 2015, Cabinet agreed that from 1 April 2016, the operation of the Council's City Depot Household Waste and Recycling Centre (HWRC) should form part of a joint operating contract let by Hampshire County Council for all 26 HWRC sites in Hampshire. The Council will benefit from economy of scale savings with the City Depot HWRC site being part of a joint contract and will retain the flexibility to have its site operated as it prefers.
- 18. Northam Bridge fully reopened on 16 April 2015, with the works being completed in 15 weeks, 5 weeks ahead of schedule. This project, which came in under budget, marked the end of the current programme of major bridge repairs in Southampton. The project involved extensive work to repair and maintain this vital structure and is the fifth bridge in the city to have been improved through Southampton City Council's 'Bridges to Prosperity' project which has been largely funded by the government. The council successfully bid for Department for Transport (DfT) 'Pinch Point' funding in 2013, as part of a £4.5m package to carry out essential repairs on vital routes into and out of the city. Central to these schemes is the need to maintain and improve transport links into and around Southampton, which will support the future economic growth of the city.

## **CITY PRIDE**

- 19. The Council has been successful in receiving £264,190 from the Department for Communities and Local Government which will enable us to continue to recognise our residents for recycling correctly in the 'Bin it to win it' scheme. So far we have been able to reward over 400 residents just for recycling the correct items with many residents taking up the offer to have tea with the Mayor.
- 20. The Council has partnered with IKEA and the Saints Foundation allowing the 'Bin it to win it' scheme to be extended to schools across the city enabling children in our city to increase their understanding on recycling. As mentioned earlier, Oakwood Primary School were the first school to be recognised under the new prize category.
- 21. Lordshill Community Centre moved to its new site next to Oaklands Pool on 9 May 2015. In a joint project with the council, the former nursery building has been refurbished so it is more suitable for wider community use. The Community Association and Oaklands Community Pool Group have been working together up to the move and this working relationship will continue. Lordshill Community Centre are hosting an open day on 23 May 2015.
- 22. On 21 April 2015, Cabinet considered a report on the Council's Community Asset Transfer (CAT) strategy which provides a framework for the Council to consider transferring Council assets (buildings and/or land) to community, voluntary or faith organisations. Cabinet approved recommendations to streamline the process and give sitting tenants first refusal on CAT. The report also gave an update on progress and to date, 40% of the 18 community assets have reached the stage at which we can recommend disposal.
- 23. Cabinet approved the transfer of Townhill Park Community Centre to City Life Church as part of the implementation of the CAT Strategy at its meeting in April 2015. The Church is working in partnership with Townhill Park Community Association to not only maintain existing community provision but develop it. The process of negotiating the lease with the Church has begun. The Council is also negotiating a longer lease with Bitterne Manor Community Association.

### A SUSTAINABLE COUNCIL

- 24. The Council has once again signed up to the My Journey Commuter Challenge. This month long initiative is open to everyone who works in Hampshire and encourages people to switch their regular driving commute to walking, cycling, car-sharing, or using public transport to help them save time, money and get fitter. I want to encourage all elected members and staff to join this challenge and for us as a city to be the best in the region.
- 25. Last year the My Journey Commuter Challenge saw over 1,650 employees from more than 140 businesses across Hampshire take part in the Challenge. Collectively these people covered 313,373 miles, saving £45,870 on regular commutes and business journeys and burnt 5,333,760 calories. Staff are being encouraged to take part this May and hopefully we can top the My Journey Commuter Challenge leader board for 2015.
- 26. On 21st April 2015 Cabinet agreed to enter into a rolling 2 year bi-lateral

energy purchase only contract with LASER to cover the Council's electricity and gas supplies. The Council procures in excess of £10.5M of electricity and gas per annum covering all commercial and housing operations. The LASER contract provides flexible procurement which means rather than be tied to the cost of energy at the time of the tender return, LASER buy clips of energy at the most economical time during the rise and fall in the market. This approach is proven to take advantage of market variation in order to procure at the best price.

27. Finally, we are pleased to welcome Dr Stephen Giacchino, who has been appointed to the role of the Transformation Implementation Director. Stephen brings a wealth of experience in transformation, change management and programme management implantation and commercial management in both public and private sector settings and is a welcomed addition to the Council's Management Team. One of his first tasks is to lead on our Strategic Transformation Partner and I will provide a verbal update at the council meeting.

# RESOURCE IMPLICATIONS Capital/Revenue

N/A

## Property/Other

N/A

## **LEGAL IMPLICATIONS**

### Statutory power to undertake proposals in the report:

As defined in the report appropriate to each decision.

### **Other Legal Implications:**

#### POLICY FRAMEWORK IMPLICATIONS

Council Plan 2014-17

KEY DECISION? No

WARDS/COMMUNITIES AFFECTED: All

### SUPPORTING DOCUMENTATION

**Appendices** 

|   | None |  |  |  |
|---|------|--|--|--|
| Documents In Members' Rooms   |      |  |  |  |
|   | None |  |  |  |
| Equality Impact Assessment  |      |  |  |  |
| Do the implications/subject of the report require an Equality Impact No |      |  |  |  |
| Assessment (EIA) to be carried out.                                     |      |  |  |  |

### **Other Background Documents**

## Equality Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule

12A allowing document to be Exempt/Confidential (if applicable)

|      | Exemply Confidential (if applicable) |  |  |
|------|--------------------------------------|--|--|
| None |                                      |  |  |

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## Agenda Item 14

| DECISION-MAKER  | ₹:      | CABINET COUNCIL                               |  |               |  |
|-----------------|---------|---|--|---------------|--|
| SUBJECT:        |         | HRA SCHEME APPROVAL 2015                      | HRA SCHEME APPROVAL 2015/16 to 2019/20 |               |  |
| DATE OF DECISIO | N:      | 21 APRIL 2015<br>20 MAY 2015                  |  |               |  |
| REPORT OF:      |         | CABINET MEMBER FOR HOUSING AND SUSTAINABILITY |  |               |  |
|                 |         | <b>CONTACT DETAILS</b>                        |  |               |  |
| AUTHOR:         | Name:   | Geoff Miller                                  | Tel:                                   | 023 8083 4987 |  |
|                 | E-mail: | Geoffrey.miller@southampton.gov.uk            |  |               |  |
| Director Name:  |         | Alison Elliott                                | Tel:                                   | 023 8083 2602 |  |
|                 | E-mail: | Alison.elliott@southampton.go                 | v.uk                                   |               |  |

#### STATEMENT OF CONFIDENTIALITY

Not applicable.

#### **BRIEF SUMMARY**

This report seeks formal approval in accordance with Financial Procedure Rules for expenditure on various housing projects. These projects will contribute to the Council's strategic housing objectives through improving facilities on our estates; and the well-being and the satisfaction of our residents in the areas where they live.

The proposals are consistent with the HRA Business Plan and Capital Programme approved by the Council on 11<sup>th</sup> February 2015. As part of our approach to Self-Financing the Council is required to plan for longer term investment in our housing stock and as such the Council agreed to a detailed 5 year Capital Programme. In order to deliver this programme and secure suitable procurement efficiencies, we now need to seek Scheme Approval to progress with planning, procurement and delivery of the associated projects, many of which are significant in nature and therefore require suitable lead-in time.

The proposed works cover elements under the headings of:

- Safe, Wind and Weather Tight
- Modern Facilities
- Well Maintained Communal Facilities
- Warm and Energy Efficient

#### **RECOMMENDATIONS:**

- (i) Cabinet: to approve in accordance with Financial Procedure Rules expenditure of £4,751,000 phased as follows:
  - £1,548,000 in 2015/16
  - £3,203,000 in 2016/17

Provision for which exists within the Safe, Wind and Weather tight; Modern Facilities; Well Maintained Communal Facilities and Warm and Energy Efficient sections of the HRA Capital Programme as detailed in the table below.

| Safe, Wind and<br>Weather Tight                     | 2015/16 | 2016/17         | 2017/18 | 2018/19 | 2019/20 | Total |
|---|---------|-----------------|---------|---------|---------|-------|
|   | 000s    | 000s            | 000s    | 000s    | 000s    | 000s  |
| Renew Canopies                                      | 10      | 130             | 0       | 0       | 0       | 140   |
| Renew Porches                                       | 10      | 200             | 0       | 0       | 0       | 210   |
| Windows   | 0       | 978             | 0       | 0       | 0       | 978   |
| Wall Structure and Finish                           | 134     | 372             | 0       | 0       | 0       | 506   |
| Total for Safe, Wind and Weather Tight              | 154     | 1680            | 0       | 0       | 0       | 1834  |
| Modern Facilities                                   |         |                 |         |         |         |       |
| Programme<br>Management Fees                        | 59      | 643             | 0       | 0       | 0       | 702   |
| Tenant Alterations<br>Budget                        | 7       | 268             | 0       | 0       | 0       | 275   |
| Total for Modern<br>Facilities                      | 66      | 911             | 0       | 0       | 0       | 977   |
| Well Maintained<br>Communal Facilities              |         |                 |         |         |         |       |
| New Build Lift at<br>Block 1-62 Rozel<br>Court      | 500     | 0               | 0       | 0       | 0       | 500   |
| Total for Well<br>Maintained<br>Communal Facilities | 500     | 0               | 0       | 0       | 0       | 500   |
| Warm and Energy<br>Efficient                        |         |                 |         |         |         |       |
| Landlord Meter<br>Conversion                        | 189     | 194             | 0       | 0       | 0       | 383   |
| Renewable Energy<br>Sources                         | 300     | 318             | 0       | 0       | 0       | 618   |
| Communal<br>Shed/Store Areas                        | 0       | 50              | 0       | 0       | 0       | 50    |
| Renew Communal<br>Windows                           | 50      | 50              | 0       | 0       | 0       | 100   |
| Utility Supplies<br>Communal                        | 289     | 0               | 0       | 0       | 0       | 289   |
| Total for Warm and<br>Energy Efficient              | 828     | 612             | 0       | 0       | 0       | 1440  |
| TOTAL   | 1,548   | 3,203<br>age 32 | 0       | 0       | 0       | 4,751 |

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- (ii) Council: To approve in accordance with Financial Procedure Rules capital expenditure of £32,890,000 phased as follows:
  - £2,806,000 in 2015/16
  - £22,233,000 in 2016/17
  - £3,720,000 in 2017/18
  - £2,150,000 in 2018/19
  - £1,981,000 in 2019/20

For which provision exists within the Warm and Energy Efficient, Well Maintained Communal Facilities, Safe, Wind and Weather tight and Modern Facilities sections of the HRA Capital Programme as detailed in the table below.

| Safe, Wind and Weather Tight                     | 2015/16 | 2016/17 | 2017/18 | 2018/19 | 2019/20 | Tota |
|--|---------|---------|---------|---------|---------|------|
|  | 000s    | 000s    | 000s    | 000s    | 000s    | 000  |
| Roof Finish – Flat                               | 0       | 642     | 1168    | 1000    | 0       | 281  |
| Structural Works                                 | 0       | 4398    | 0       | 0       | 0       | 439  |
| Total for Safe, Wind and<br>Weather Tight        | 0       | 5040    | 1168    | 1000    | 0       | 720  |
| Modern Facilities                                |         |         |         |         |         |      |
| Electrical Systems                               | 2158    | 2811    | 0       | 0       | 0       | 49   |
| Housing Refurbishment<br>Programme               | 0       | 7946    | 0       | 0       | 0       | 79   |
| Total for Modern Facilities                      | 2158    | 10757   | 0       | 0       | 0       | 129  |
| Well Maintained Communal Facilities              |         |         |         |         |         |      |
| Decent Neighbourhoods<br>Improvement             | 648     | 750     | 1102    | 0       | 0       | 2,5  |
| Lift Refurbishments                              | 0       | 700     | 1450    | 1150    | 1981    | 52   |
| Total for Well Maintained<br>Communal Facilities | 648     | 1450    | 2552    | 1150    | 1981    | 778  |
| Warm and Energy Efficient                        |         |         |         |         |         |      |
| External Cladding                                | 0       | 4986    | 0       | 0       | 0       | 498  |
| Total for Warm and Energy<br>Efficient           | 0       | 4986    | 0       | 0       | 0       | 498  |
| TOTAL  | 2,806   | 22,233  | 3,720   | 2,150   | 1,981   | 32 8 |

#### REASONS FOR REPORT RECOMMENDATIONS

1. Financial Procedure Rules state that all schemes already in the Capital Programme under £500,000 can be approved by the Chief Officer in consultation with the Chief Financial Officer (CFO) and Cabinet Member, those between £500,000 and £2M will require Cabinet Approval and those with a total value above £2M will require the approval of full Council. The schemes in this report fall into all of these categories but are presented in one report for completeness.

#### **ALTERNATIVE OPTIONS CONSIDERED AND REJECTED**

- 2. There have been various consultation meetings with Tenant Groups and Leaseholders during the last 12-18 months with regard to the proposed programme of Capital expenditure associated with the Housing Revenue Account (HRA) and the Council's Self-Financing regime.
- 3. These works form part of the approved 5 year Capital Programme (formally approved on 11<sup>th</sup> February 2015).
- 4. Parts of the works identified will contribute to the proposed Energy Company Obligation (ECO) works and are critical in enabling the Council to obtain the maximum grant funded contribution for this project.
- 5. The alternative option of not undertaking the works identified would leave the Council's homes and surrounding areas in their present condition and would not accord with the view expressed during the consultation process or with the Council's policy of providing homes that comply with the four agreed headings of:
  - Safe Wind and Weather Tight
  - Warm and Energy Efficient
  - Modern Facilities
  - Well Maintained Communal Facilities

#### **DETAIL** (Including consultation carried out)

- This report seeks permission to proceed with the development, procurement and implementation of Capital projects which form part of the HRA Capital Programme for 2015/16, 2016/17, 2017/18, 2018/19 and 2019/2020. This report deals with those schemes that are currently ready for approval.
- 7. The programme outlined in this report is consistent with the HRA Business Plan approved by Cabinet and Council in February 2015.
- 8. A key role in the development of the Capital Programme has been the involvement of the Tenant Focus Group, Block Wardens, Tenant representatives, Leaseholders and staff. Tenants and Leaseholders have also been closely involved in the production of our long term Business Plan for future investment.
- 9. Under Self-Financing, our stock condition database (Keystone) is crucial to planning the works needed to our housing stock. As part of our approach to developing a Business Plan we have identified, through the stock database, the properties where work is required over the next five years and we are now in a position to strategically plan the investment needed to complete the work identified.
- 10. In addition, the overarching aims of the Decent Neighbourhood Programme are to improve the appearance of the external environment and to make the area safer in order to directly benefit residents as well as improving visitors' perception of the areas and to engage with residents and promote community spirit and pride which contributes to a

#### more sustainable community.

- 11. Therefore, the budgets identified and for which approval is sought, are determined by the detail from our stock database to which we have then applied an accepted industry calculation for estimated value based upon known costs and Building Research Establishment (BRE) National average at this time.
- 12. The details in the tables above are therefore provided based upon the specific property assessments undertaken and is presented in unit quantities with a more detailed description of the work to be undertaken in the paragraphs below.

#### Safe Wind and Weather Tight

#### Cabinet

#### 13. | Renew Canopies:

A number of houses across the City still have their original front door canopies/covers. Following recent inspections it has been determined that there is a need for a planned replacement programme due to either the wood supports moving or the roofing slates/tiles leaking. In addition to which, in some circumstances, the actual weight of the canopy has caused movement and will need additional support. It is envisaged that most of these works will be incorporated within other Capital schemes over the next two years with 125 properties receiving such works across Millbrook, Swaythling and Merry Oak areas of the City.

#### 14. Renew Porches:

Within the HRA portfolio there are properties where a front porch exists and which is attached to the property. A small number of these are falling into disrepair and will need either replacing or being totally removed. In addition to which investment is needed to other dwellings to carry out essential maintenance to prevent these requiring full replacement in the future. It is envisaged that over the next two years 175 properties will receive such works across Thornhill, Sholing, Weston, Swaythling and Harefield areas of the City.

#### 15. Windows:

As part of the forthcoming ECO project it is vital that whilst the external faces of Meredith Towers. Dumbleton Towers, Hightown Towers, Albion Towers, Shirley Towers and Sturminster House tower blocks are being insulated, the windows are replaced at the same time (by utilising the same access equipment there is a saving to the HRA). In addition to the tower blocks, there are nine medium rise blocks to be externally clad in Thornhill and these properties will also receive new windows. An existing scheme to replace the original metal double glazed windows (which were the first double glazed units to be installed in the City) commenced in 2014/15 and this project is to continue and be extended across the City. In addition to this, windows to the medium rise blocks at Holyrood will be replaced as they are reaching the end of their serviceable life and installation will be programmed alongside the proposed decoration project for this area. It is envisaged that approximately 1000 flats will benefit from these proposed works.

#### 16. Wall Structure and Finish:

There are a number of properties where the external walls need treatment to prevent ingress of water, preventing damp and mould occurring. The majority of works will involve repointing to brickwork as well as repairs to external rendering and in several locations replacement UPVC to the original wooden "tongue and groove" curtain walling. In addition, some areas of brickwork will require a coating of sealant as they have, over many years, lost their "face" protection and become porous. It is envisaged that 100

properties across the City will benefit from this project.

#### Council

#### 17. Roof Finish Flat:

As part of the forthcoming ECO works it would be pointless to address all the external areas of a building with the exception of the roof. As part of the requested funding, works to six tower blocks (Dumbletons, Meredith, Hightown, Shirley and Albion Towers and Sturminster House) will receive newly insulated roofs and roof coverings. In addition to these, there are a number of medium rise blocks across the City where the existing flat roof is reaching the end of its serviceable life and needs to be replaced before leaks occur into the flats below. It is envisaged that in addition to the six tower blocks, 30 medium rise blocks across the City will have newly insulated and covered roofs over the next four years.

#### 18. Structural Works:

Given the type and age of Council properties it is essential that regular structural investigations are carried out, together with any remedial works identified. Under the current Strategic Services Programme (SSP) Agreement, Capita are to carry out the surveys, document and report on their findings and also oversee any works required. The approximate levels of surveys/works is a 40% surveys to 60% works split. The Structures Team have a detailed five year rolling programme of tower block inspections and works, which over the period of 2016/17 will see inspections to Shirley, Sturminster, Albion and Millbank House tower blocks, 91 medium rise blocks and 50 low rise blocks. In 2014/15 we started a project to reinforce communal walkways to low rise residential blocks in a number of areas across the City. As part of this project, anti-slip coatings were laid to the walkways together with improved lighting and these improvements have been warmly welcomed by our residents and visitors alike. Our professional structural engineers have continued their surveys across the City in 2014/15 which has resulted in a number of additional blocks being identified that require identical works. The intention is to continue this well received project to a further 46 low-rise blocks across the City with all works being completed by the end of the 2017/18 financial year which will see a total of 197 blocks having received such works at this time.

#### **Modern Facilities**

#### **Cabinet**

#### 19. | Programme Management Fees:

There are certain fees involved with managing the programmes of work included within the HRA Capital Programme that are not charged to individual schemes. Separate Scheme Approval is therefore sought for these essential programme management fees.

#### 20. Tenant Alterations:

Many tenants have over previous years carried out both internal and external alterations to their homes without first seeking permission from the Council. However, if Council employees have failed to report any alterations to a Council property at the time of a visit and within six months of the installation/alteration, then it is deemed that the alterations are accepted by the Council and as such we now have a repair responsibility. Strict processes have now been put in place to try to prevent any further unapproved works being carried out, but the Council now has an obligation to carry out repairs to existing items such as porches, conservatories and extensions. During 2015/16 properties where remedial works are necessary will be identified, with a programme of remedial works commencing in 2016/17.

#### Council

#### 21. Electrical Systems:

In accordance with National guidelines, all communal areas within the Council's housing stock have the electrical wiring checked every five years and individual dwellings receive an electrical check every five years. (If a property is void and/or receiving major works during the 10 years, an additional check is carried out and certificated). These checks have identified a number of areas where the electrical system is reaching the end of its serviceable life and needs total replacement. Electrical rewiring of properties will commence as part of the Housing Refurbishment Programme (HRP) which will see 450 dwellings and 30 communal areas rewired in 2015/16, then 600 dwellings and 55 communal areas rewired in 2016/17. In addition to the rewiring, this programme will bring installations up to the current edition of the IEE Regulations providing additional safety devices and therefore protecting all users.

#### 22. Housing Refurbishment Programme:

The current programme of works continues to deliver a high number of refurbished kitchens and bathrooms across the City, together with a high level of customer satisfaction. Approvals have already been granted for 2015/16 but there is a requirement to obtain approval for 2016/17 which is the final year of this procured contract. This will allow our contractors to plan ahead and provide cost savings to the Council by amalgamating addresses into their programmes. It is envisaged that for the amount requested 700 kitchens and 950 bathrooms will be refurbished across all wards within Southampton.

#### **Well Maintained Communal Facilities**

#### **Cabinet**

#### 23. New Build Lift at Block 1-62 Rozel Court:

With the successful completion of new build external lifts at Milner Court, Neptune Court and James Street, it is proposed to build a new external lift which complies with the Equalities Act. The residents within this block are a mix of able-bodied, disabled and high care tenants and the existing lift does not allow for disabled access or provision for stretchers. The new lift will allow tenants to remain independent in their homes.

#### Council

#### 24. Decent Neighbourhoods: Estate Improvement Programme 2015/16:

Every year an element of funding is awarded to each Housing Office to invest locally to benefit the residents of these areas. Residents and tenants on every estate have the opportunity of influencing where this funding is spent by working collaboratively with both the Housing staff and the Housing Offices. The funding of £200K per annum will be utilised on a number of small schemes across the City including items such as security, signage, waste management, lighting, fencing and planting.

#### 25. Decent Neighbourhoods – Rotterdam Towers:

After the completion of all the Community Energy Savings Programme (CESP) funded energy efficiency works to International Way it has become apparent that there is a need for additional parking provision at Rotterdam Towers. Consultation has been carried out with residents and a scheme developed at a cost of £150K will deliver 22 additional parking spaces and associated landscaping improvements in 2015/16.

#### 26. Decent Neighbourhoods – Rozel Court:

Following the completion of the new external lift at Rozel Court together with the new scooter store there will be a requirement to address the existing green/garden space in and around both blocks. This report seeks approval for £74K to be allocated in 2015/16

to enable landscaping works similar to those already completed at Milner Court.

#### 27. Decent Neighbourhoods: Cuckmere Lane and Studland Close:

The Cuckmere Lane and Studland Close project will form part of the roll out of environmental improvements across the City. Specifically with agreed funding across three years, this project aims to achieve the following:

- to improve parking facilities for residents and mitigate the impact of the two local schools on parking in the area;
- to resurface and redesign pathways;
- to improve entrances to blocks by making them safer, accessible and welcoming;
- to improve waste and recycling facilities;
- to consider improvements to the lighting in the area for both functional and aesthetic purposes;
- to improve the quality of 'green' spaces in the area by planting new trees, shrubs and bulbs:
- to provide a community garden for residents to give them an opportunity to have somewhere pleasant to sit outside and to be involved in the maintenance of the garden;
- to consider what options might be possible to screen the two major roads which border the bottom of Cuckmere Lane (the M271 and A33) and to consider whether there are any options for soundproofing to reduce traffic noise;
- to improve the existing play area for local children to enjoy;
- to replace all existing block signage with modern, legible signage;
- to install some community artwork in the area and give residents an opportunity to become really involved in the design and possibly the creation of this artwork.
- It is envisaged that in 2015/16 specification and procurement will be carried out in 2016/17 works will commence and completed within the 2017/18 financial year.

#### 28. Lift Refurbishments:

Lifts are a vital part of our communities and need to be both dependable and suitable for use. In previous Scheme Approval Reports a number of both new build lifts and lift refurbishment programmes have been approved and these projects are nearing completion. Housing Investment has recently inspected a further 10 lifts to assess the expected duration of their serviceable life. This report has identified the need for the following projects:

- 2016/17 Lift Refurbishments at Graylings, Canute House and St James House;
- 2017/18 Lift Refurbishments at Albion Towers and Holyrood House;
- 2018/19 Lift Refurbishment at Shirley Towers; and
- 2019/20 Lift Refurbishment Sturminster House and remedial works to other lifts across the City as required.

#### **Warm and Energy Efficient**

#### **Cabinet**

#### 29. Landlord Meter Conversions:

As part of the CESP works at International Way, tenants and residents were set up with their own "pay as you go meter" instead of having a set heating charge levied at them. Due to all the energy saving works being completed, this has resulted in major savings to the tenants. The proposal is that as part of the forthcoming ECO works this option will be "rolled out" to some 1,000+ homes within the Thornhill, Shirley and Maybush areas of the City.

#### 30. Renewable Energy Sources:

The Council has over the last three years installed a number of Renewal Energy Sources across the City including PV (Photo Voltaic) systems on roofs and the installation of low energy LED light fittings. As part of the forthcoming ECO (Energy Companies Obligation) project this type of energy saving work is to be extended to the three tower blocks in Thornhill, Shirley Towers, Sturminster House and Albion Towers as well as Milner Court and 9 medium-rise blocks in Thornhill.

#### 31. Communal Shed/Store Areas:

During recent cyclical decorating works a number of wooden doors have been identified as reaching the end of their serviceable life. A successful trial of Glass Reinforced Plastic doors and frames has been carried out which will reduce future maintenance as well as provide additional/stronger security. The proposal is to procure a company in 2015/16 and commence installations in 2016/17 with some 150 shed doors being replaced across the City with more in future years.

#### 32. Renew Communal Windows:

Housing Investment has replaced many windows across the City as part of its window replacement programme but this is strictly limited to occupied areas only. There is now a need to commence a parallel programme of works which will see communal windows replaced with UPVC double glazed units which reduce future maintenance costs and also reduce any associated heating costs. It is envisaged that approximately 250 windows will be replaced between 2015 and 2017 Citywide but will also be aligned with the main window replacement programme to save costs on access equipment.

#### 33. Utility Supplies – Communal:

Recent Investigations and reporting by Housing Investment have identified a number of areas across the City where water quality will become an issue if pipes and storage tanks are not replaced in the future. A programme is already being planned and some successful trials have taken place with minimal disruption to residents/tenants. It is envisaged that approximately 250 medium-rise blocks across all wards will benefit from this programme.

#### Council

#### 34. External Cladding:

In previous Scheme Approvals funding has been approved for some of the ECO works. With the procurement of ECO now being finalised and the provision of full cost estimates, we are now in a position to request the final tranche of funding to complete the full scheme of works. Housing Investment can now confirm that all the following blocks will benefit from external cladding: Meredith Towers, Dumbletons Towers, Hightown Towers, Shirley Towers, Albion Towers and Sturminster House in addition to which nine medium rise blocks in Thornhill and 10 x three storey townhouses in the Kingsland area of the City.

#### **RESOURCE IMPLICATIONS**

#### Capital/Revenue

35. There are sufficient funds available within the HRA Capital budget to meet the requirements of the proposed schemes. In addition, a number of the items will represent an investment that will support an ongoing reduction in revenue expenditure within the HRA. Obtaining Scheme Approval in this way minimises administration plus officer and member time, plus maximises the potential for wider procurement efficiencies from longer term planning.

#### Property/Other

36. The HRA Capital Programme is fully reflected in the Corporate Property Strategy.

#### **LEGAL IMPLICATIONS**

#### Statutory power to undertake proposals in the report:

37. There are no specific legal implications in connection with this report. The power to carry out the proposals is contained within Part 2 of the Housing Act 1985.

#### **Other Legal Implications:**

38. None

#### POLICY FRAMEWORK IMPLICATIONS

39. The proposed schemes in this report contribute positively to the Council's objectives set out in the Housing Strategy and HRA Business Plan to maintain and improve the condition of the City's housing stock.

| KEY DECISION?               |                                       | Yes         |                     |  |  |  |
|-----------------------------|---------------------------------------|-------------|---------------------|--|--|--|
|                             |                                       |             |                     |  |  |  |
| WARDS/CO                    | OMMUNITIES AFFE                       | CTED:       | All wards           |  |  |  |
|                             |                                       |             |                     |  |  |  |
|                             | <u>Sl</u>                             | JPPORTING D | <u>OCUMENTATION</u> |  |  |  |
|                             |                                       |             |                     |  |  |  |
| <b>Appendice</b>            | s                                     |             |                     |  |  |  |
| 1.                          | Equality and Safety Impact Assessment |             |                     |  |  |  |
| Documents In Members' Rooms |                                       |             |                     |  |  |  |
| 1. None                     |                                       |             |                     |  |  |  |
| Equality Im                 | Equality Impact Assessment            |             |                     |  |  |  |

#### **Other Background Documents**

Assessment (EIA) to be carried out.

Equality Impact Assessment and Other Background documents available for inspection at:

Do the implications/subject of the report require an Equality Impact

Yes

| Title of Bac | ckground Paper(s) | Informa<br>12A allo | t Paragraph of the Access to<br>tion Procedure Rules / Schedule<br>wing document to be<br>/Confidential (if applicable) |
|--------------|-------------------|---------------------|---|
| 1.           | None              |                     |   |

## Agenda Item 14



## Equality and Safety Impact Assessment 1

The **public sector Equality Duty** (Section 149 of the Equality Act) requires public bodies to have due regard to the need to eliminate discrimination, advance equality of opportunity, and foster good relations between different people carrying out their activities.

The Equality Duty supports good decision making – it encourages public bodies to be more efficient and effective by understanding how different people will be affected by their activities, so that their policies and services are appropriate and accessible to all and meet different people's needs. The Council's Equality and Safety Impact Assessment (ESIA) includes an assessment of the community safety impact assessment to comply with section 17 of the Crime and Disorder Act and will enable the council to better understand the potential impact of the budget proposals and consider mitigating action.

| Name or Brief    | HRA SCHEME APPROVAL 2015/16 TO 2019/20                       |
|------------------|--|
| Description of   |  |
| Proposal         |  |
| Brief Service    | Expenditure on various housing projects which will           |
| Profile          | contribute to the Council's strategic housing objectives     |
| (including       | through improving facilities on our estates, the well-being  |
| number of        | and satisfaction of our residents in the areas where they    |
| customers)       | live. Works will be citywide and will affect in excess of    |
|                  | 5,000 residents.   |
| Summary of       | Specifically the Energy Company Obligation (ECO) which       |
| Impact and       | will see 6 tower blocks across the city externally insulated |
| Issues           | along with 9 medium rise blocks and 10 3-storey houses.      |
|                  | Other major works include a 5 year detailed programme        |
|                  | of lift refurbishments and new build lifts across the city   |
|                  | ensuring that residents and visitors alike are able to       |
|                  | access their homes in a safe and reliable manner.            |
| Potential        | With the introduction of the ECO project together with       |
| Positive Impacts | new roofs, windows and district heating systems. The         |
|                  | Council's carbon footprint will be dramatically reduced.     |
|                  | The continued programme of adaptations across the city       |
|                  | allows individuals and families to remain in their homes     |
|                  | and carry on life as normal. Other works align to the        |

|                 | Council's strategic housing objectives. |  |  |
|-----------------|---|--|--|
| Responsible     | Geoff Miller                            |  |  |
| Service Manager |   |  |  |
| Date            | 9 April 2015                            |  |  |

| Approved by | Nick Cross   |
|-------------|--------------|
| Senior      |              |
| Manager     |              |
| Signature   |              |
| Date        | 9 April 2015 |

### **Potential Impact**

| Impact                               | Details of Impact  | Possible Solutions &   |
|--------------------------------------|--|--|
| Assessment                           | •  | Mitigating Actions   |
| Age                                  | Lifts out of service for long durations of time.                   | 5-year programme of refurbishment and new build lifts  |
| Disability                           | Residents with disabilities not being able to live in their homes. | Carry out modifications to existing properties to enable residents to stay in their own homes. |
| Gender<br>Reassignment               | No specific impact.  |  |
| Marriage and<br>Civil<br>Partnership | No specific impact.  |  |
| Pregnancy and Maternity              | No specific impact   |  |
| Race                                 | No specific impact   |  |
| Religion or<br>Belief                | No specific impact   |  |
| Sex                                  | No specific impact   |  |

| Sexual<br>Orientation           | No specific impact   |  |
|---------------------------------|--|--|
| Community<br>Safety             | Unauthorised access to communal areas and individual sheds in blocks, anti-social behaviour. | New door entry systems,<br>GRP shed doors,<br>improving neighbourhood<br>areas with new lighting,<br>CCTV. |
| Poverty                         | Old and costly heating systems.  | All of the associated ECO works and independent pre-pay metering will reduce individuals' heating costs.   |
| Other<br>Significant<br>Impacts |  |  |

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## Agenda Item 15

| DECISION-MAKE                         | ER:     | COUNCIL   |        |               |  |
|---------------------------------------|---------|---|--------|---------------|--|
| SUBJECT:                              |         | SOUTHAMPTON CITY COUNCIL AND PARLIAMENTARY ELECTIONS 2015 |        |               |  |
| DATE OF DECIS                         | ION:    | 20 MAY 2015   |        |               |  |
| REPORT OF:                            |         | RETURNING OFFICER   |        |               |  |
|                                       |         | CONTACT DETAILS   |        |               |  |
| AUTHOR:                               | Name:   | Sharon Pearson  | Tel:   | 023 8030 4597 |  |
|                                       | E-mail: | sharon.pearson@southampton                                | .gov.u | k             |  |
| Director Name:                        |         | Mark Heath  | Tel:   | 023 8083 2371 |  |
| E-mail: mark.heath@southampton.gov.uk |         |   |        |               |  |

| STATEMEN |      |        | CNITIAL | ITV |
|----------|------|--------|---------|-----|
| SIAICMEN | I UE | CUNTIL | CIVITAL | _   |

None.

#### **BRIEF SUMMARY**

Report of the Returning Officer detailing the results of the 2015 City Council and Parliamentary Elections.

#### **RECOMMENDATIONS:**

(i) To note the results of the City Council and the Parliamentary Elections.

#### REASONS FOR REPORT RECOMMENDATIONS

To officially record the results of the City Council and Parliamentary Elections.

#### **ALTERNATIVE OPTIONS CONSIDERED AND REJECTED**

2. Not to officially record the results of the City Council and Parliamentary Elections.

#### **DETAIL (Including consultation carried out)**

3. Elections for the City Council and the Parliamentary Elections were held on 7 May 2015 and the following candidates were elected:-

#### 4. CITY COUNCIL ELECTIONS

| WARD          | COUNCILLOR                 | PARTY        |
|---------------|----------------------------|--------------|
| Bargate       | John <b>Noon</b>           | Labour       |
| Bassett       | Leslie John Harris         | Conservative |
| Bevois        | Jacqui Rayment             | Labour       |
| Bitterne      | John Richard <b>Jordan</b> | Labour       |
| Bitterne Park | David John Fuller          | Conservative |

| Coxford    | Donald Terence <b>Thomas</b>    | Independent  |
|------------|---------------------------------|--------------|
| Freemantle | Brian Edgar <b>Parnell</b>      | Conservative |
| Harefield  | Daniel Raymond Fitzhenry        | Conservative |
| Millbrook  | David <b>Furnell</b>            | Labour       |
| Peartree   | Alexander Philip Wynne Houghton | Conservative |
| Portswood  | Matthew Nicholas Claisse        | Conservative |
| Redbridge  | Andrew Douglas Pope             | Labour       |
| Shirley    | Satvir <b>Kaur</b>              | Labour       |
| Sholing    | Graham John Wilkinson           | Conservative |
| Swaythling | Spiros Vassiliou                | Conservative |
| Woolston   | Warwick Alexander <b>Payne</b>  | Labour       |

#### 5. **PARLIAMENTARY ELECTIONS**

#### SOUTHAMPTON ITCHEN CONSTITUENCY

Royston Matthew **Smith** (Conservative)

#### SOUTHAMPTON TEST CONSTITUENCY

Alan Patrick Vincent Whitehead (Labour)

#### ROMSEY AND SOUTHAMPTON NORTH CONSTITUENCY

Caroline Fiona Ellen **Nokes** (Conservative)

#### **RESOURCE IMPLICATIONS**

#### **Capital/Revenue**

Not applicable.

#### **Property/Other**

7. Not applicable.

#### **LEGAL IMPLICATIONS**

#### Statutory power to undertake proposals in the report:

8. Not applicable.

#### **Other Legal Implications:**

9. Not applicable.

#### POLICY FRAMEWORK IMPLICATIONS

10. Not applicable.

KEY DECISION? No

|   | SUPPORTING DOCUMENTATION   |                     |        |  |
|---|----------------------------|---------------------|--------|--|
|   |                            |                     |        |  |
| Append  | lices                      |                     |        |  |
| 1.  | None                       |                     |        |  |
| Documents In Members' Rooms   |                            |                     |        |  |
| 1.  | . None                     |                     |        |  |
| Equality  | Equality Impact Assessment |                     |        |  |
| Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out.  Yes/No  |                            |                     | Yes/No |  |
| Other Background Documents  |                            |                     |        |  |
| Equality Impact Assessment and Other Background documents available for inspection at:  |                            |                     |        |  |
| Title of Background Paper(s)  Relevant Paragraph of the Acces Information Procedure Rules / Sc 12A allowing document to be Exempt/Confidential (if applicable |                            | es / Schedule<br>be |        |  |
| 1.  | None                       |                     |        |  |

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| DECISION-MAKE                          | R:    | COUNCIL   |      |               |
|--|-------|---|------|---------------|
| SUBJECT:                               |       | OVERVIEW AND SCRUTINY: ANNUAL REPORT 2014/15            |      |               |
| DATE OF DECISI                         | ION:  | 20 <sup>th</sup> MAY 2015                               |      |               |
| REPORT OF:                             |       | CHAIR OF THE OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE |      |               |
| CONTACT DETAILS                        |       |   |      |               |
| AUTHOR:                                | Name: | Mark Pirnie   | Tel: | 023 8083 3886 |
| E-mail: mark.pirnie@southampton.gov.uk |       |   |      |               |

| STATEMENT OF CONFIDENTIALITY |  |
|------------------------------|--|
| None                         |  |

#### **BRIEF SUMMARY**

The Overview and Scrutiny Management Committee (OSMC) is required to submit a report summarising scrutiny activity over the past twelve months to Full Council each year. The document, attached at Appendix 1, is therefore submitted for information in accordance with paragraph 2.2.7 of the Overview and Scrutiny Procedure Rules within the Council's current constitution.

#### **RECOMMENDATION:**

(i) That the report be noted.

#### REASON FOR REPORT RECOMMENDATIONS

1. The report is submitted for information in line with the requirements of the constitution

#### ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. None, since the production of this report is a requirement set out in the Council's constitution.

#### **DETAIL** (Including consultation carried out)

- 3. The Council's overview and scrutiny procedure rules require an annual report to be made to Council on the overview and scrutiny function. Attached at Appendix 1 is the Overview and Scrutiny Annual Report covering the 2014/15 municipal year. It aims to provide a succinct summary of the main scrutiny activities and inquiries undertaken during the course of the year.
- 4. The Chairs of the OSMC, Health Overview and Scrutiny Panel (HOSP), Children and Families Scrutiny Panel and the Scrutiny Inquiry Panel have been consulted on the contents of the report.
- 5. During 2014/15 the OSMC prioritised scrutiny of transport, planning and the Council's transformation programme and agreed to establish a scrutiny panel dedicated to scrutinising services for children and families in Southampton.
- 6. The HOSP has challenged providers over A&E waiting times, delayed

- transfers of care and has had oversight of the integration between health and social care and Care Quality Commission inspection findings.
- 7. The Scrutiny Inquiry Panel has just completed an inquiry into the important issue of air quality in Southampton. Cabinet are scheduled to respond to the inquiry recommendations in July 2015.

#### **RESOURCE IMPLICATIONS**

#### **Capital/Revenue**

8. None.

#### **Property/Other**

9. None.

#### LEGAL IMPLICATIONS

#### Statutory power to undertake proposals in the report:

No

10. The duty to undertake overview and scrutiny is set out in Part 1A Section 9F of the Local Government Act 2000.

#### **Other Legal Implications:**

11. None

#### POLICY FRAMEWORK IMPLICATIONS

12. None.

KEY DECISION?

#### SUPPORTING DOCUMENTATION

#### **Appendices**

1. Overview and Scrutiny Annual Report 2014/15

#### **Documents In Members' Rooms**

1. None

#### **Equality Impact Assessment**

Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out.

## Other Background Documents Equality Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)

Relevant Paragraph of the Access to Information

Procedure Rules / Schedule 12A allowing document

to be Exempt/Confidential (if applicable)

| 1. None |  |
|---------|--|
|---------|--|

## SOUTHAMPTON CITY COUNCIL

# OVERVIEW & SCRUTINY ANNUAL REPORT 2014/15









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#### Chair's Introduction



## Councillor Jeremy Moulton Chair of the Overview & Scrutiny Management Committee – (OSMC) 2014/15

In 2014/15, following the publication of the Ofsted inspection we reviewed arrangements for the scrutiny of children's services. To enable more regular and rigorous scrutiny we established a dedicated panel to scrutinise services for children and families in Southampton. The Panel had its first meeting in February and will meet bi-monthly ensuring appropriate challenge in this vital area.

This reconfiguration will enable the Health Overview and Scrutiny Panel (HOSP) to focus on scrutinising the significant changes and performance issues within health and social care that continue to require effective oversight.

The HOSP has been exceptionally busy this year challenging performance in areas such as Accident and Emergency waiting times, delayed transfers of care in the city, as well as overseeing the introduction of the Better Care Fund and the Care Act. In addition the HOSP completed an inquiry into homelessness and health, the vast majority of the recommendations within the report were approved by Cabinet in January 2015.

Members of HOSP were also invited to attend meetings of the Overview and Scrutiny Management Committee (OSMC) to discuss proposed changes to Adult Social Care in the city. Two of these decisions, the future of the respite service for adults with learning disabilities, and the future of day services in Southampton, were called-In by the OSMC in January 2015 following lengthy deliberations with the Cabinet Member and stakeholders. This was the first time a decision has been Called-In since February 2013.

The Scrutiny Inquiry Panel completed an inquiry into the important issue of Air Quality in Southampton. I welcome the recommendations within the report and look forward to reviewing the Executive's response to the recommendations later in 2015. It was encouraging to see social media being used by the Scrutiny Inquiry Panel to engage with residents. Scrutiny needs to build on this initiative and explore how social media can be utilised effectively in the future.

Demonstrating the strength of the scrutiny inquiry process the Council received a commendation at the 2014 Centre for Public Scrutiny - Good Scrutiny Awards, for the Apprenticeships Review undertaken in 2013. The judging panel praised our approach to engaging service users and the identification of new ways of working to transform the approach to apprenticeships.

Funding pressures and significant changes to local public services will ensure that the relevance and value of effective scrutiny continues to grow in 2015/16. If public scrutiny is to make a meaningful contribution to helping decision makers meet the difficult challenges they face scrutiny members must continue to be willing to question and decision makers must be willing to listen and provide answers.

I am grateful to members of the various scrutiny panels for their hard work and contributions throughout the year. I am also grateful to all the various local groups, national organisations and individuals who have attended, made presentations and provided evidence at the various scrutiny meetings, and to Council officers and Cabine Members for their attendance.

## The Purpose and Functions of Overview & Scrutiny

#### **Decision making context**

The **Full Council** of 48 Councillors approves the policy framework which sets out the key policies and programmes for the main services provided by the Council. In February each year Council meets to set the Council Tax for the following year.

The **Executive** (Cabinet and individual Cabinet Members) make decisions relating to services provided by the Council, except for those matters which are reserved for decision by the full Council, planning and licensing matters which are dealt with by specialist regulatory panels. The Executive is made up of a Leader, elected by Council, and his or her appointed Cabinet Members.

The **Scrutiny** function helps to inform the decision making process and improve the way the Council works. They assess what impact the Executive's policies and plans will have on the City and its residents.

#### Scrutiny is a process for:

- Holding the Executive, chief officers and senior members of staff to account for the discharge of its functions by examining, challenging and, if necessary requesting changes to Executive Decisions made but not yet implemented.
- Scrutinising and reviewing policies and practices within a cross-service remit, assisting in the development of such policies and practices and scrutinising policy outcomes — e.g. the implementation of strategic priorities.
- Reviewing decisions and policies made by the Executive and considering whether they are right for the City.
- Assessing the Council's performance against its planned targets and monitoring critical success factors.
- Reviewing the work of other partnerships and public sector organisations in the City, particularly the Safe City Partnership and health agencies.
- Championing issues of local concern to residents and contribute to policy development and service improvement Page 54

## Overview & Scrutiny Management Committee

The Overview and Scrutiny Management Committee is a parent committee that manages the overview and scrutiny process and meets on a monthly basis. The membership of the Overview and Scrutiny Management Committee is appointed for the municipal year at the Annual Council meeting in May.

There are a number of Scrutiny Panels that support the work of the Executive and the Council as a whole. The Scrutiny Inquiry Panel carries out a work programme of Scrutiny Inquiries approved by the Overview and Scrutiny Management Committee. These arrangements allow citizens to have a greater say in Council matters by holding public inquiries into matters of local concern. These Inquiries lead to reports recommendations advise which the Executive and the Council as a whole on its policies, budget and service delivery.

In addition the Health Overview and Scrutiny Panel undertakes the statutory scrutiny of the operation of health and adult social care agencies in Southampton, and the Children and Families Scrutiny Panel scrutinises services for children and families in the city, including education.

The Overview and Scrutiny Management Committee also monitors the decisions of the Executive and can 'Call-In' a decision which has been made by the Executive but not yet implemented. This enables them to consider whether the decision is appropriate.

#### **Councillor Call for Action**

Enables all Councillors to refer single ward issues, or 'Local Government matters', to the Overview and Scrutiny Committee.

#### Scrutiny Panels 2014/15

- Health Overview and Scrutiny Panel
- Children and Families Scrutiny Panel
   Scrutiny Inquiry Panel

### Overview and Scrutiny Management Committee

#### **Councillor Jeremy Moulton**

Chair of the Overview and Scrutiny Management Committee - 2014/15

#### **Committee Members (April 2015)**

Councillor John Hannides (Vice-Chair)
Councillor Hannah Coombs
Councillor Daniel Fitzhenry
Councillor Eamonn Keogh
Councillor Keith Morrell

Councillor Dr Darren Paffey Councillor Matthew Stevens Councillor Asa Thorpe Councillor Ivan White

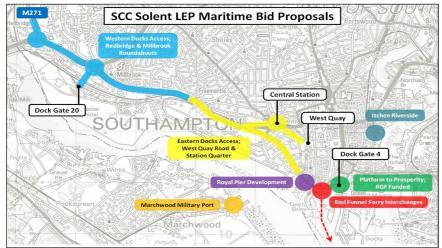
#### **Appointed Members:**

Mrs Urszula Topp, Church Representative

Revd Jeff Williams, Church Representative

#### **Strategic Focus**

On a number of occasions in 2014/15 the Committee changed its focus from scrutinising the Forward Plan to discussing longer term strategic issues that will have a significant impact on the future of the city. With the anticipated economic and population growth of Southampton in mind, meetings of the OSMC were dedicated to discussing the 15 year vision for transport in Southampton and the scope and approach being taken as the Council prepares to review the Local Plan.



Transport, planning and transformation provided the Committee with a sizeable percentage of its agenda items in 2014/15 as the Committee continued to scrutinise the Executive, holding them to account for decisions planned and implemented as well as acting as a sounding board assisting in the development of key Council policies.

**Transport** - As well as the wider discussion on the longer term transport plans for Southampton the Committee questioned the Cabinet Member on the Residents Parking Policy, Northam Bridge works and 20mph zones in Southampton.

**Planning** – Whilst the Committee commenced dialogue with the Leader on the type of place it wants the city to be up to 2036, discussions also took place on more immediate planning issues. The revised Planning Enforcement Policy, betting shops, pay day loan premises and fast food outlets, and the Cabinet response to the scrutiny inquiry on maintaining balanced neighbourhoods through planning were considered by the OSMC in 2014/15.

**Transformation** - Oversight of the Council's transformation activity continues to be a priority of the OSMC. The Committee were pleased to receive some details in January 2015 of the projected

savings, and timescales against the transformation projects and work- streams, that we had initially requested in 2014.

A robust discussion on the future transformation of the Southampton Library Service took place in November 2014. It is anticipated that, given the financial significance and levels of local interest, transformation, including the implementation of the new operating model and the Library Service proposals, will feature on future OSMC agendas in 2015/16.



#### Call In

In January 2015 the OSMC called-in two Adult Social Care decisions on the future of the respite service for adults with learning disabilities and the future of day services in Southampton. My thanks to all the advocacy groups, relatives, staff and carers that attended the various discussions on these issues and spoke passionately on this emotive subject.

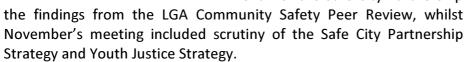
OSMC made a number of recommendations, including the recommendation that Cabinet reconsiders both decisions and defers them until all assessments with service users and carers have been completed. Whilst Cabinet re-confirmed their original decision I am pleased that Cabinet agreed that no service will be closed or withdrawn until all assessments have been completed and individuals with eligible social care needs have been supported to move to suitable alternatives.

There has been no use of the Councillor Call for Action procedure this year.

#### Scrutiny of the Southampton Safe City Partnership



The Committee took the opportunity on two occasions to discuss community safety issues in 2014/15. In June the OSMC discussed with the Chair and Vice Chair of the Safe City Partnership



The Committee welcomed the year on year reduction in recorded crime in Southampton and challenged the Partnership to improve the city's comparative position that had either worsened, or not improved, for all major categories of crimes, with the exception of ASB.



#### Looking ahead

Moving forward the OSMC must continue to discuss issues in public that resonate with local people; make sure that the Committee focusses on value for money and the delivery of planned outcomes; and is prepared to respond to the new forms of public governance and the prospect of greater devolution to ensure that appropriate mechanisms are in place to hold decision makers to account.

Crime

## Health Overview and Scrutiny Panel



Councillor Matthew Stevens

Chair of the Health Overview and Scrutiny Panel – 2014/15

## Panel Members (April 2015) Councillor Ivan White (Vice-Chair) Councillor Sarah Bogle Councillor Matthew Claisse

Councillor Sharon Mintoff
Councillor John Noon
Councillor Brian Parnell

It has been an eventful year for the Health Overview and Scrutiny Panel. The agendas for our seven meetings have been full and varied.

#### **UHS A&E Performance**

After 18 months of missing targets in the University Hospital Southampton Trust Emergency Department the Panel put the issue as number one on its agenda. We reviewed the plans in place to improve the performance and maintained a continued dialogue. The Panel has been impressed by the whole system approach that has been adopted to turn things around. However, amelioration of the current system will not achieve results on its own. An innovative solution is needed if a step change in both performance and culture in the Emergency Department is to be achieved that matches the high quality care it provides. However a small slice of emergency/extra funding to the UHS trust has been used wisely in improving services.

#### **HOSP Inquiry**

The inquiry into the Impact of Homelessness and Poor Housing on the Health of Single People was reported to the Health and Well Being Board and Cabinet in September 2014. The four main areas for improvement and recommendations identified by the Panel included ensuring a strategic city-wide approach to homelessness; raising awareness and recognition of homelessness issues; protecting valued services; improving service delivery and monitoring and reviewing critical services. The 20



recommendations, accepted in whole or part by Cabinet, are already being actioned by the Homelessness Strategy Steering Group and other partners.

#### Bitterne Walk-In Centre

My second year as Chair of the Panel, and final year as a city councillor, saw the chairing of one of most controversial and difficult meetings in my experience as a councillor about proposed changes to the Bitterne Walk-in Service. The Southampton Clinical Commissioning Croup proposed changes to the walk-in service at the Bitterne Health Centre to divert funding to community nursing and GP's in Itchen. They hoped this would provide an 'out of hours' service, more targeted help, enable earlier intervention and prevention and improve access to GP's. The

politicisation of the meeting by a number of interested parties resulted in a reduced pilot of the community nursing service being offered with the full consultation being delayed until after the general election. The future proposals and outcomes from the consultation, based on a detailed assessment of the alternative options, will return to the Panel in the year.

#### **Vascular Services**

The Panel also considered NHS England's proposal to reconfigure vascular services to create a centralised service at the University Hospital Southampton NHS Foundation Trust. These proposals, which have been discussed for over 2 years, were further protracted by a frustrating consultation, which led to new delivery option of a Network Model across Southampton and Portsmouth hospitals being proposed. A clear decision is yet to be made with another business case due at the end of May 2015. At the Southampton HOSPs recommendation the Chairs of the Southampton, Hampshire, Portsmouth and Isle of Wight scrutiny panels will meet informally, to discuss the next steps in the delivery of this particular service, before they are presented to the Panels. It is hoped that this will smooth the way for a final decision to be made as early as possible.

The need to reduce health and wellbeing spend and be more efficient, despite increasing demand and lack of supply of qualified health staff for Southampton, has created difficulties for all providers in some guise. The Panel feel that providers have done their best this year in difficult circumstances.

#### **Better Care Plan**

The Panel monitored the Southampton Better Care Plan (a plan with no extra funding attached), as it developed. The Plan is aimed at achieving more effective early intervention and less visits to the health care provision in the city. Implementation will take time, however, the Panel supports the progress made to develop a joined-up services that puts patients at the centre of their care and deliver a community based 24/7 service. The Panel will continue to monitor outcomes to reduce pressure on a service where demand will otherwise continue to grow.

#### **Mental Health**

A particular success for the Panel this year was its push for a review of mental health services in the city, an issue that was repeatedly raised at Panel meetings and during the Homelessness Inquiry. A mental health round table event was held in December which included over one hundred service providers, commissioners and users. The event was the start of a conversation around re-commissioning mental health services across the city and the Panel will need to ensure that the proposals for change meet the needs of the city, particularly to maximise early intervention and ensure parity of esteem for people with mental health conditions

The Panel has had limited opportunity to scrutinise the success of the Health and Wellbeing Strategy or examine issues raised by the Joint Strategic Needs Assessment. A future Panel must tackle these issues.

Last but not least, the strength of health scrutiny in the last year has been its independence and challenging scrutiny of health providers in the city. This has been helped by ensuring that meetings last no longer than two hours and allowing providers and the public to ask questions at meetings. However, after HOSP took on children's safeguarding in 2014 the Ofsted report

highlighted the lack of scrutiny as an issue; the scrutiny of health in the city will potentially be compromised if the health scrutiny function is merged with another scrutiny panel.

Thank you to the support officers without whom the accurate and effective analysis of the issues would not have happened and very special thank you to John Richards, Chief Officer at NHS Southampton City Clinical Commissioning Group, who provided invaluable insights and training to the Panel.

## Children and Families Scrutiny Panel



Councillor Eamonn Keogh
Chair of the Children and Families Scrutiny Panel – 2014/15

Panel Members (April 2015)

Councillor Catherine McEwing Councillor Keith Morrell Councillor Paul O'Neill Councillor Dr Darren Paffey Councillor Bob Painton Councillor Matt Tucker

Appointed Members – Church Representatives

Mrs Urszula Topp Revd Jeff Williams

At the meeting on 16<sup>th</sup> October 2014 the OSMC agreed to establish a Children and Families Scrutiny Panel to provide robust scrutiny of services to children and families in Southampton.

This decision followed the recommendation within the Ofsted inspection report of Children's

Services in Southampton that the Council: 'Develop the role of scrutiny within the City to ensure that the wider multi-agency arrangements for the provision of early help and services to children and their families from children's social care, are routinely considered by political leaders.'

The terms of reference for the Panel reflects the broad range of services provided and includes scrutiny of the MASH, Early Help, Specialist & Core Services, looked after children, education and early years, youth offending services as well as multi-agency arrangements. Regular attendance at the meetings is expected from partners including representatives from the police, health agencies and education.

The first of the bi-monthly meetings of the Panel was held in February 2015. This meeting provided the Panel with an opportunity to familiarise themselves with the service area and the key issues and pressures.



2015/16 promises to be a busy year for the new Panel as it seeks to perform a key role in improving outcomes for children and young people in Southampton.

The Panel will be provided with appropriate monthly performance information to enable informed scrutiny. Provisional agendas for the next 3 meetings have been set. Agenda items include implementing the Ofsted action plan, learning from Serious Case Review findings, school standards, child sexual exploitation and outcomes for care leavers.

## **Scrutiny Inquiry Panel**



Councillor Christopher Hammond

Chair of the Scrutiny Inquiry Panel – 2014/15

#### Panel Members (April 2015)

Councillor Catherine McEwing (Vice Chair) Councillor Hannah Coombs Councillor Steven Galton Councillor Mary Lloyd Councillor Paul O'Neill Councillor Brian Parnell

#### **Air Quality Inquiry**

Every year in the UK it is estimated that 29,000 premature deaths are caused by poor air quality. Air pollution and its associated effects on society cost England £10 billion per year. This is expected to rise in future years as the number of cars on the road increases.

Data published by Public Health England suggest that in Southampton 6.2% of deaths in 2010 were attributable to air pollution, with long-term exposure contributing 110 deaths amongst those aged 25 years and over 1,280 life years lost. In addition in May 2014, the World Health Organisation (WHO) published an update of its Ambient Air Pollution in Cities report, which named Southampton as one of the worst cities in the UK to be breaching air pollution safety guidelines (specifically for PM 10 – particulate matter).

Given the information above, the Scrutiny Inquiry Panel was asked by the OSMC to undertake a review of Air Quality in Southampton with four key objectives:

- 1. To increase understanding of air quality issues within Southampton
- 2. To examine the causes and impacts of air pollution
- 3. To understand the actions being taken to reduce air pollution in Southampton
- 4. Learning from best practise, to identify ways of improving air quality in the city now and for future generations.

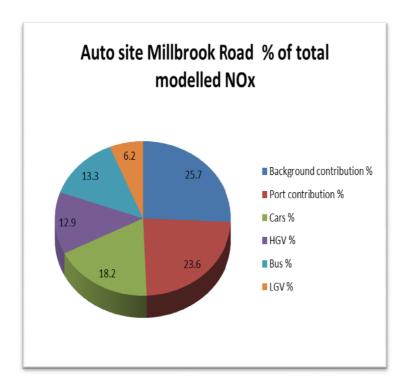
#### Consultation

The Scrutiny Panel undertook the inquiry over 6 evidence gathering meetings and received information from a wide variety of organisations to meet the agreed objectives. This included experts in public health, air quality, representatives from transport providers, key business partners in the city as well as council officers. In addition just under 300 residents responded via social media to our survey about air quality in the city, demonstrating the importance of this issue.

#### **Findings**

Throughout the inquiry we found evidence of good schemes initiated by the Council such as; My Journey, Air Alert Service and the Gyrodrive 'fly-wheel' technology. Our partners have also made positive steps to lessen the environmental impact of their activities. The bus companies have introduced telematic computers to help operators drive the buses more efficiently and cutting out the engine to reduce vehicle idling. DP World has a strict booking system for HGV's which are given a dedicated time slot to reduce vehicles waiting around.

These are all positive first steps, but that is all they are. It won't make the kind of difference that we need to tackle some of the problems outlined above.



We are going to have more vehicles on our roads and although the fleet is gradually being greened, there is still a preference for harmful diesel engines.

To tackle and improve the quality of air in our city will be an enormous challenge that cannot be achieved through working in isolation. We are an industrial maritime port city with a rich history, but we need to become a low emission city, which puts sustainability at the heart of everything we do. This is not at odds with having a thriving local economy.

Southampton can and must do more, taking advantage of the opportunities available, to improve air quality in the city.

#### Recommendations

The final report contains 20 recommendations in total which if implemented the Panel believe will help improve air quality in Southampton now and for future generations. The recommendations were grouped under the following key themes:

- Building on success Ambition and vision
- Leading by example
- Traffic
- Partnership Working
- Communications

Independent experts told us that planting certain types of trees, green walls and foliage is the cheapest and most effective way to reduce air pollution. We need to make sure we are planting the right types of trees, but also make sure we tie this to an educational programme in schools, so that our youngest citizens understand the importance of the environment.

The Panel recognised that we need to continue to promote modal shift and that our residents need to play their part. We appreciate that this is not an easy thing to do, but it's imperative that we are

proactive to stop gridlock and the deterioration in our already polluted air. Residents told us that Southampton isn't a good city to cycle in. This needs to change.

We all need to play our part and work in partnership, otherwise the situation won't change enough. The fact remains; we are breathing in polluted air everyday and it's killing us.

#### **Cabinet**

The <u>Air Quality</u> Inquiry report was presented to Cabinet in April 2015. A response to the recommendations from Cabinet is expected at the July 2015 meeting.

**Getting Involved** 

How can I get involved?

There are a number of ways in which the public and interested organisations can get involved.

· Attend a meeting of the Overview & Scrutiny Management Committee or a Scrutiny Panel.

All scrutiny meetings are held in public and anyone is welcome to attend to listen to proceedings. Meetings are currently usually held in the Civic Centre. Only on rare occasions, when certain types of confidential information is being discussed, are members

of the public not allowed to attend.

• Raise issues with your Councillor and request Overview and Scrutiny to consider as part of

**Councillor Call for Action.** 

· Give your feedback to inquiry meetings as part of evidence gathering.

Details of forthcoming meetings, agendas, reports and minutes can be obtained from the City

Council's website at <a href="https://www.southampton.gov.uk">www.southampton.gov.uk</a>.

Providing written evidence

Scrutiny inquiries can consider written evidence and members of the public, community groups, or other key stakeholders can write in to bring evidence to the attention of Inquiry Panel members. Inevitably, scrutiny inquiries have only a limited amount of time, so they are not able

to hear oral testimony from all interested people.

Written evidence provides an alternative way to receive evidence from key stakeholders—policy makers, service providers, service users and community groups. Written evidence may put forward a particular perspective of the issue being considered, or may highlight evidence to help the investigation. It can also put forward questions for witnesses, which may be taken up by

members of the Panel during the discussion.

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